



BEFS

Bioenergy and Food
Security Projects

The Bioenergy and Food Security Approach of FAO

Irini Maltoglou, Ana Kojakovic, Erika Felix, Andrea Rossi



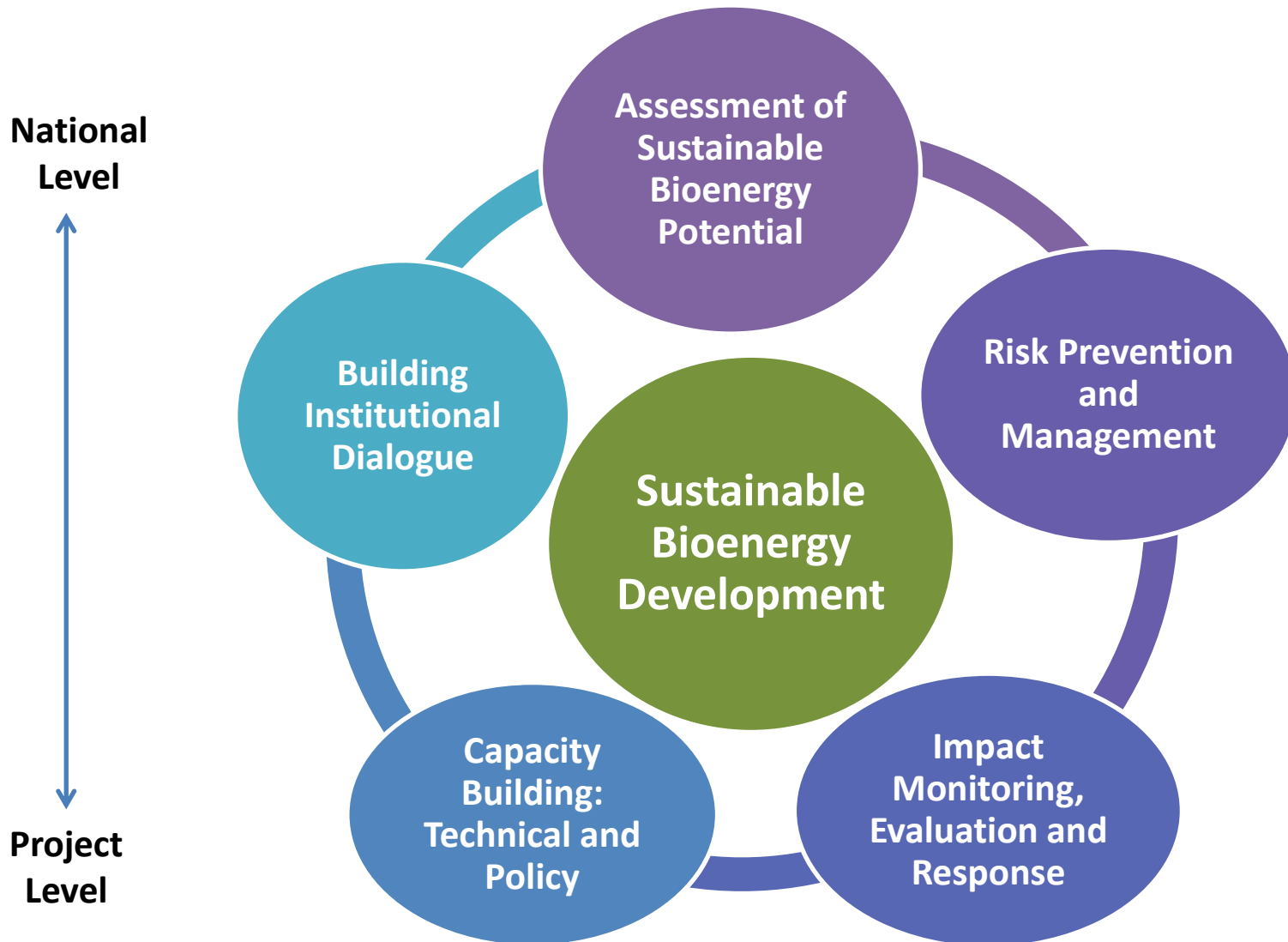
Outline

- The BEFS Approach
- The BEFS Analytical Framework
- BEFS Operator Level Tool

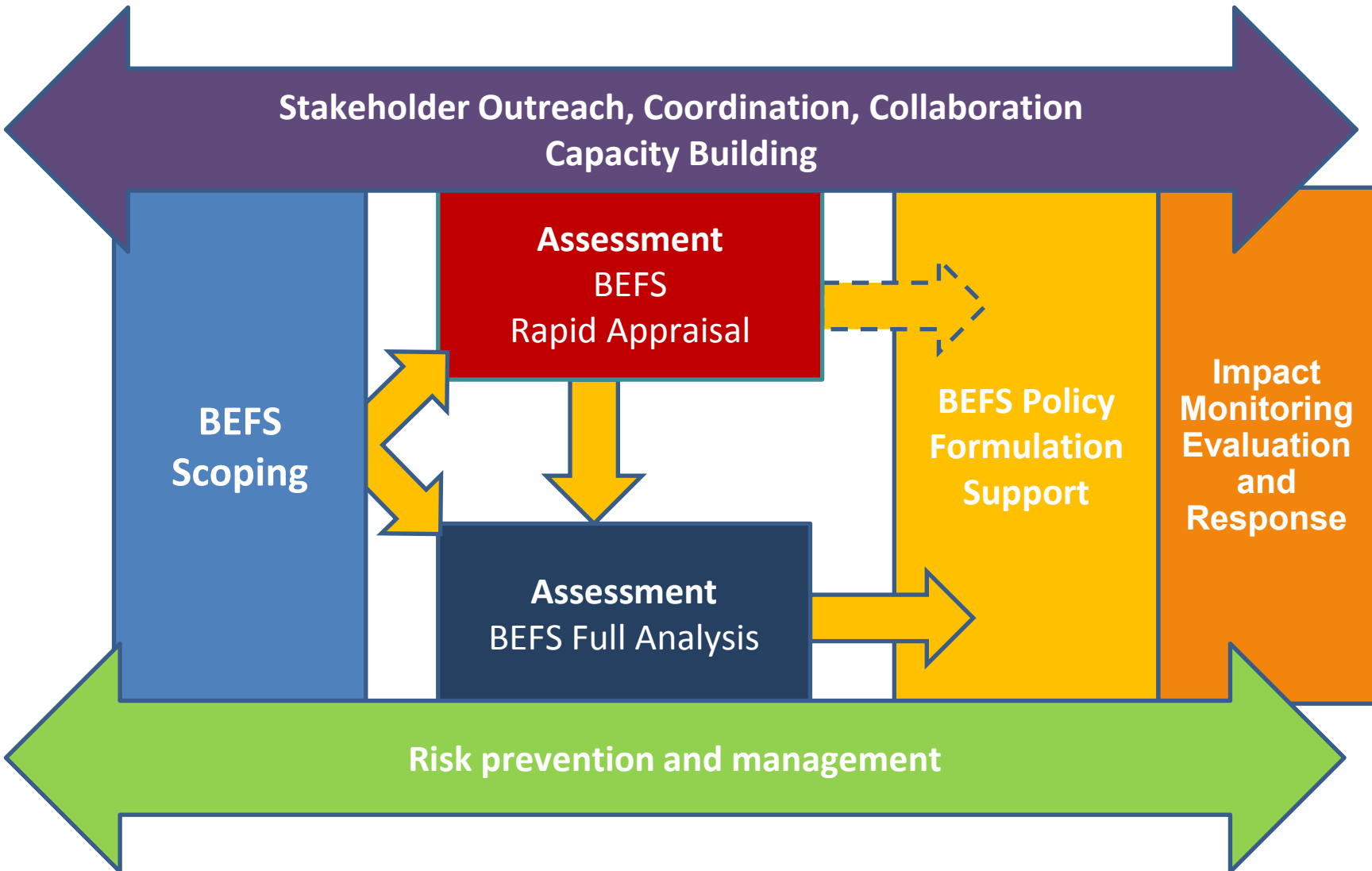


Sustainable Bioenergy Development: What is needed

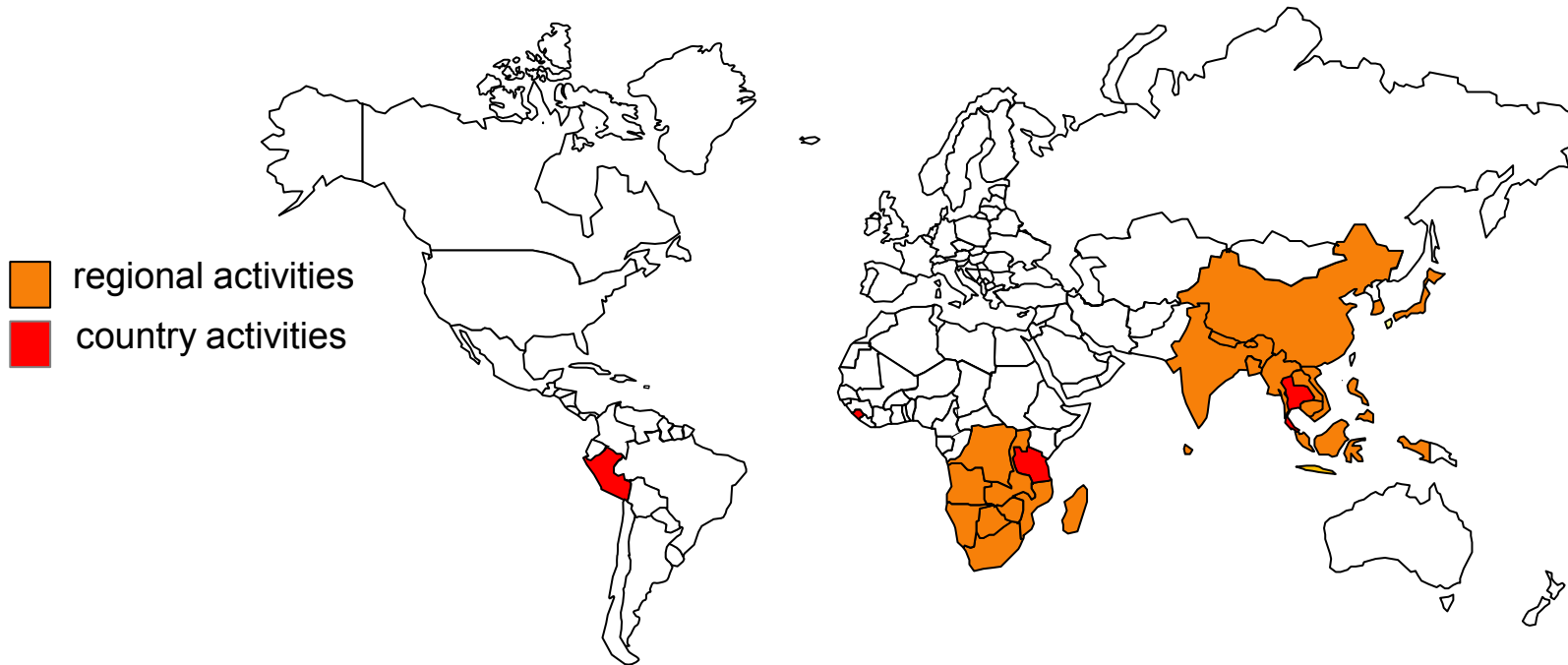
The BEFS Approach



BEFS Approach: Components



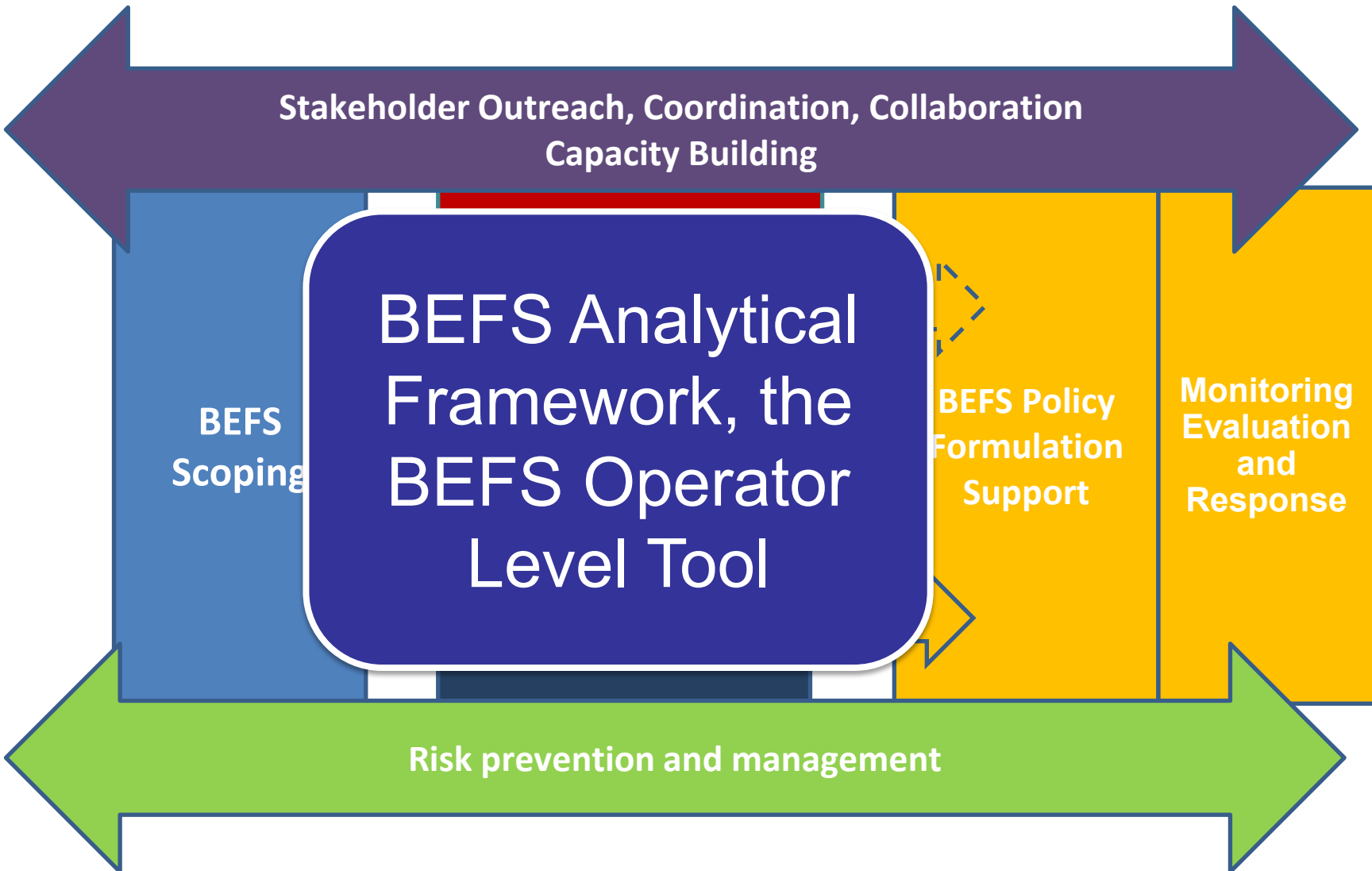
BEFS country work to date



BEFS Activities	Countries
Detailed BEFS Analysis	Peru, Tanzania, Thailand
Scoping activities	Sierra Leone, Malawi (starting now), Nepal, Butan, Sri Lanka
Regional activities	SADC, ASEAN
Pending country requests	Botswana, Zimbabwe, Indonesia, Bolivia, follow up Sierra Leone



BEFS Approach: Components



The BEFS Analytical Framework

Country level evidence

Diagnostic Analysis

- What is the current agricultural baseline?
- What is the current agricultural market outlook?

Natural Resources

- What is the feedstock availability for bioenergy in country?
Crops, livestock and forestry...
 - Resource availability and constraints?

Techno-economic aspects

- Can biofuels be produced profitably and competitively?
- To what degree can smallholders be involved?
 - What might the tradeoffs be?
- Greenhouse gas emissions

Socio-economic aspects

- What are the national level impacts? Labour, growth, poverty?
- What are the household level impacts and who are the vulnerable?



Starting point: which are the key crops and feedstock within the country?

- Country specific analysis and data
 - Food security crops
 - Potential bioenergy feedstock
 - Crops
 - Woody biomass
 - Residues (crops, agroprocessing, livestock and forestry)



Starting point: Tanzania

- **Food security staples:**
Maize (33.4 %) and **Cassava (15.2 %)**

- **Potential bioenergy crops**

Sugar cane, molasses, sweet sorghum, **cassava**, palm oil, sunflower, jatropha

Ranking	Commodity	Calorie Share (%)
1	Maize	33.4
2	Cassava	15.2
3	Rice (Milled Equivalent)	7.9
4	Wheat	4.0
5	Sorghum	4.0
6	Sweet Potatoes	3.3
7	Sugar (Raw Equivalent)	3.3
8	Palm Oil	3.0
9	Beans	2.9
10	Beverages, Fermented	2.7
11	Milk – Excluding Butter	2.2
12	Bovine Meat	1.8
13	Pulses, Other	1.7
14	Plantains	1.5
15	Millet	1.4
Subtotal share for selected items		88.5
Total Calories per capita		1959

Data source: FAOSTAT



Starting point: Peru

- **Food security** staples:
Rice, maize, wheat and potatoes

- **Potential bioenergy crops**

Ranking	Commodity	Calorie Share (%)
1	Rice (milled equivalent)	22
2	Maize	13.2
3	Wheat	11.7
4	Potatoes	9.9
5	Sugar (raw equivalent)	8.5
Subtotal share for selected items		65
Total Calories per capita		2 595

Data source: FAOSTAT



The BEFS Analytical Framework

Country level evidence

Natural Resources

- What is the feedstock availability for bioenergy in country?
Crops, livestock and forestry...
 - Resource availability and constraints?



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The BEFS Analytical Framework

Natural Resources Assessment

This component covers three major areas:

1. Land suitability
2. Water availability
3. Woody biomass and residues availability



The objective

- Which **crops** for bioenergy production can be grown under the prevailing agro-ecological conditions?
- What is the current domestic production of these crops?
- How much additional bioenergy feedstock can be produced through intensification of agricultural production?
- How much additional bioenergy feedstock can be produced through expansion of arable land, when accounting for sustainability criteria?

- How much **fuelwood** can be supplied sustainably?
- How much **residue from current agricultural production (crop, livestock production, forestry)** is available to produce bioenergy, taking into account other uses?
- How much **residue from agro-forestry industries** is available for bioenergy production, taking into account other uses?

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WOODY
BIOMASS
AND
RESIDUES



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The BEFS Analytical Framework

Natural Resources Assessment

This component covers three major areas:

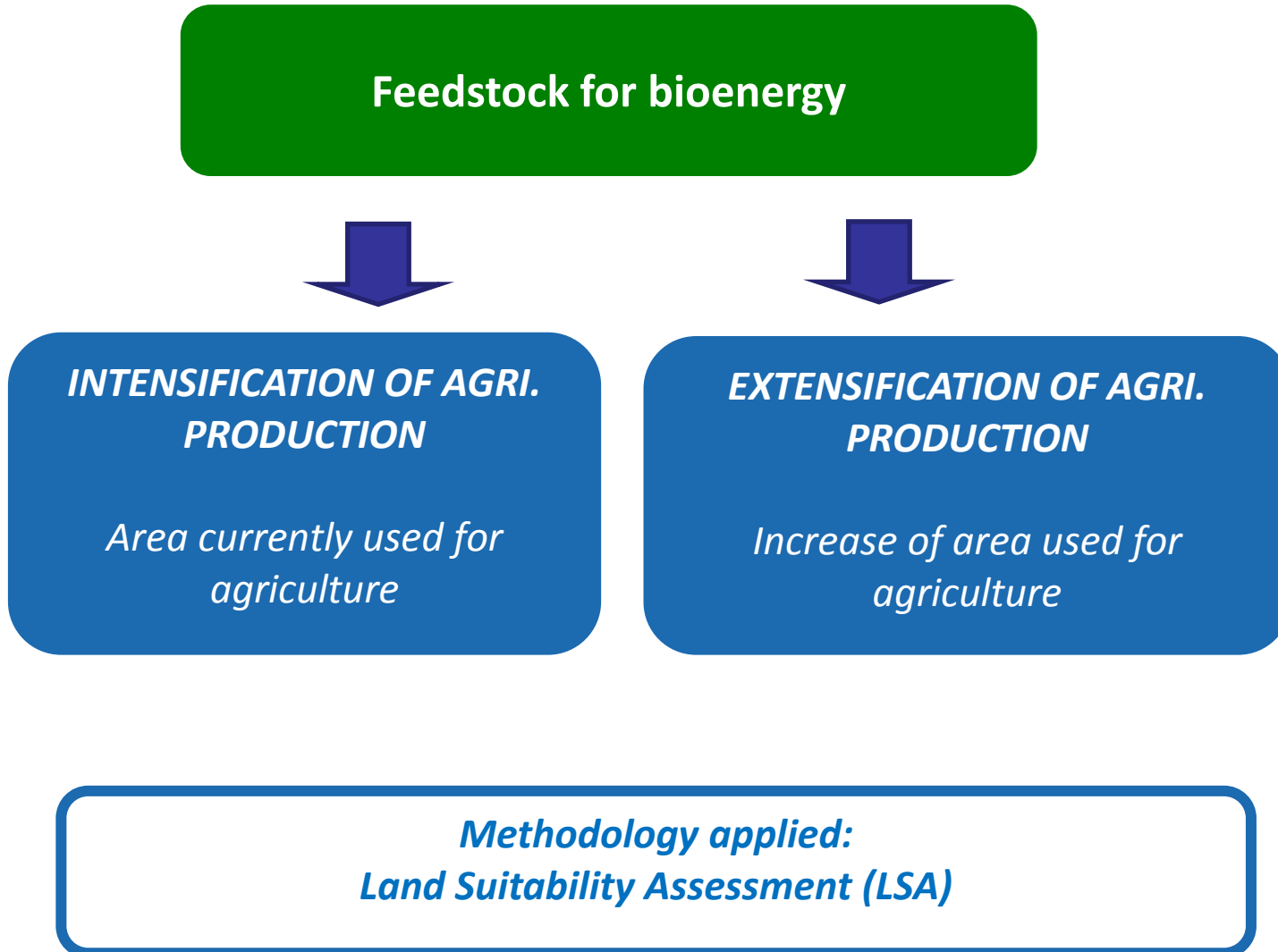
1. Land suitability
2. Water availability
3. Woody biomass and residues availability



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Assessment of potential for bioenergy crops production



Land Suitability Assessment (LSA)

The methodology concept

Agro-ecological zoning (AEZ)

Geospatial and numerical data

- Land characteristics
- Crop requirements
- Agricultural practice and level of inputs

Land availability assessment

DEFINITION OF AVAILABILITY CRITERIA

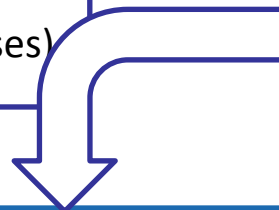
- Land cover
- Land use (current and future demand)
- Policy priorities



Land suitability maps
(potential yields for suitability classes)



Exclusion mask



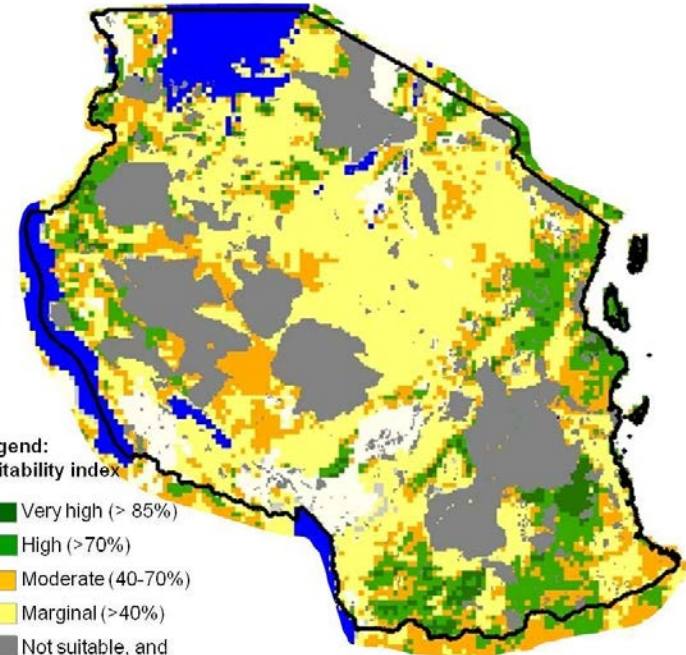
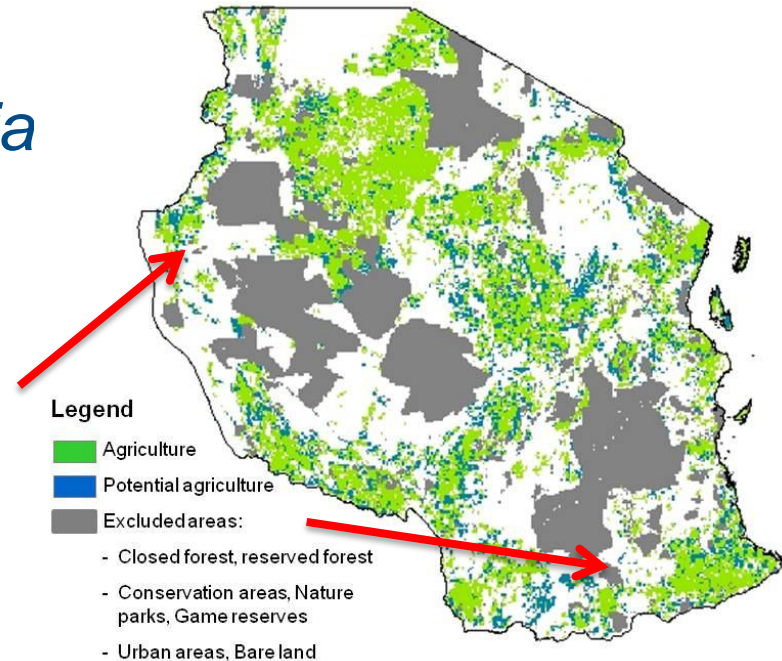
FINAL OUTPUT

- **Land suitability and availability maps**
 - how much bioenergy feedstock can be produced
 - how much land is available and where it is

Intensification

Example: Cassava in Tanzania

- food crop
- accounts for 15% per capita calorie consumption
- produced with no or very low inputs (subsistence agriculture)
- production areas: NW and SE parts of the country
- total harvested area: 841,868 ha
- average yield (10y): 6 t/ha
- average annual production: 5 mill. t



Agro-ecological suitability and productivity (GAEZ):

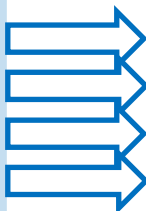
Level of inputs	Potential yield (t/ha)
- Low	7
- Intermediate	11
- High	18

Expansion of arable land

Example: Cassava in Tanzania

AGRO-ECOLOGICAL ZONING		
Agri. practice		Input level
1. Tillage-based	/	Low inputs
2. Tillage-based	/	High inputs
3. Conservation agri.	/	Low inputs
4. Conservation agri.	/	High inputs

Rain-fed conditions



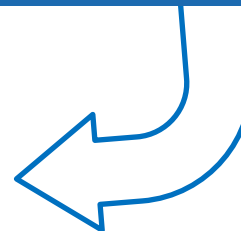
LAND AVAILABILITY ASSESSEMENT

Exclusion areas

- Agriculture and potential agriculture
- Closed forest, reserved forest
- Conservation areas, natural parks
- Game reserves
- Urban areas
- Bare land



Land suitability maps

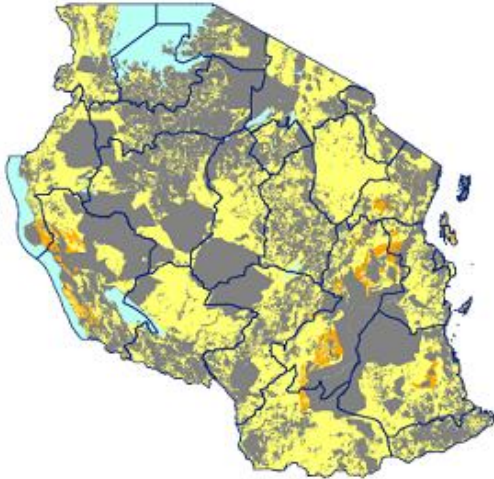


Land suitability and availability maps for cassava

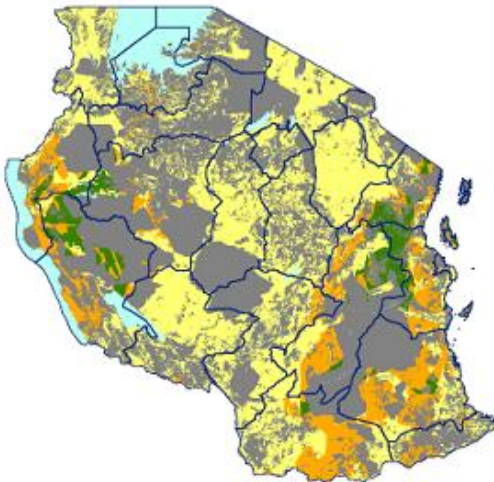


CASSAVA - Low input level

Tillage-based

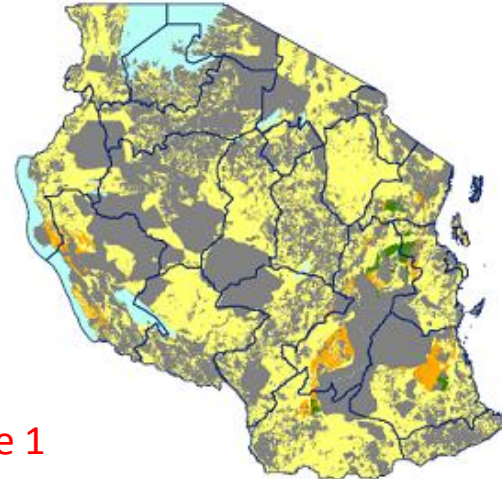


Conservation Agriculture



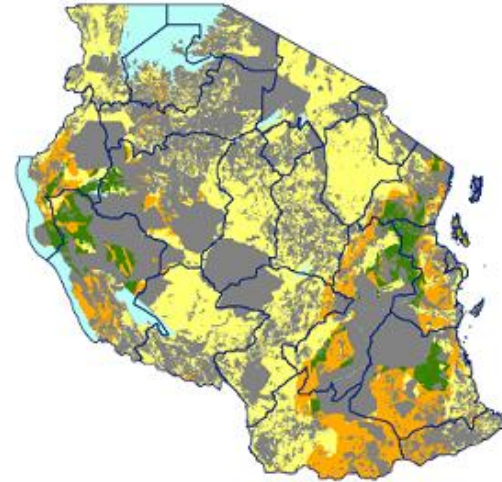
CASSAVA - High input level

Tillage-based



Example 1

Conservation Agriculture



Suitability Index



Expansion of agricultural land - cassava in Tanzania

Example 1



LUT	Highly suitable land		Moderately suitable land	
	Area (Mil ha)	P. Yield	Area (Mil ha)	P. Yield
TA - H	1.7	43% $\approx 25.7\text{t/ha}$	2.3	57% $\approx 21.4\text{ t/ha}$

- Increase of the total harvested area by **2% ($\approx 17.000\text{ ha}$)**
- Improvement in agricultural production to **high input level production**

Expansion of agri. land		
Baseline	Land use	Cassava production
	000 ha	million tons
<i>Cassava production area</i>	842	5
Scenario 1	ha	t
Additional land under cassava	17	0.4
Total (current + expansion)	859	5.4
<i>Increase in total production</i>		8%

Potential bioethanol production	
1 t of cassava $\sim 184\text{ l}$ bioethanol	
% of additionally produced cassava	bioethanol million liters
100%	72
70%	50



The land suitability assessment provides

- **information on:**
 - the existing yield gaps and potential results of intensification of agricultural production,
 - which is needed for assessment of costs required to achieve higher yields
 - the potentially available land for extensification of agricultural production and the level of suitability for bioenergy feedstock production,
 - which is used for land use planning
- **baseline for:**
 - the assessment of water availability and sustainability of water use
 - techno-economic and socio-economic analysis of bioenergy development options

The BEFS Analytical Framework

Natural Resources Assessment

This component covers three major areas:

1. Land suitability
2. Water availability
3. Woody biomass and residues availability





Assessment of woody biomass potential

- Biomass assessed
 - **Fuelwood**
 - **forestry residues**
 - **wood processing residues**
 - **agricultural residues**

- Methodology applied: **WISDOM**
The Woodfuel Integrated Supply/Demand Overview Mapping

- Objective
 - to combine existing data and to provide new relative/qualitative values in order to assess the current situation
 - to identify priority areas for action
 - to serve as a tool for strategic planning

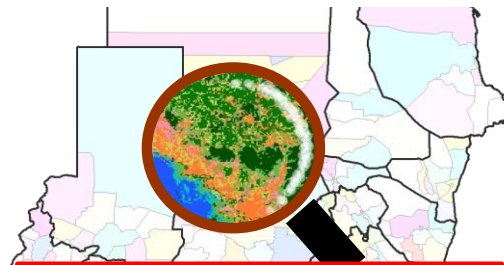
1 . Selection of spatial base

- Pixel level
- Sub-national level

2. DEMAND module

Woody-biomass consumption

- Type
 - energy, non-energy
- Sector
 - households, commercial, industry
- Area
 - population mapping
 - urban, rural
 -



Geodatabase

- 1 - ... - ... - ... -
- 2 - ... - ... - ... -
- 3 - ... - ... - ... -
- ...
- n - ... - ... - ... -

3. SUPPLY module

Woody-biomass availability

- Forestry
 - Land cover (land use)
 - Annual increment / sustainable cut
 - Forestry residues
- Non-forest trees
- Residues from crop production
- Residues from processing industry
- Accessibility (physical, legal)
-

4. INTEGRATION module

- supply / demand balance
- deficit / surplus areas
- socioeconomic aspects
- ...

5. Priority areas

- Commercial supply potential
 - Supply zones delineation (biosheds)
- => POLICY SUPPORT**

WISDOM

Example: Peru

1. Spatial base:

- Province (194 provinces)

2. Demand Module:

- Residential, Commercial and Industrial
- *Input data: census, regional energy surveys, official statistics*

3. Supply Module:

(Input data: raster cell size 250m X 250m / 6.25 ha)

- Natural forest and forest plantations
 - sustainable harvest, physically and legally accessible
- Crop residues: corn, rice, sugarcane, cotton, asparagus, olives
- Residues from industrial processing: sawmills, cotton and rice mills, sugarcane and olive oil industries.



Peru: Demand Module

- **Residential**

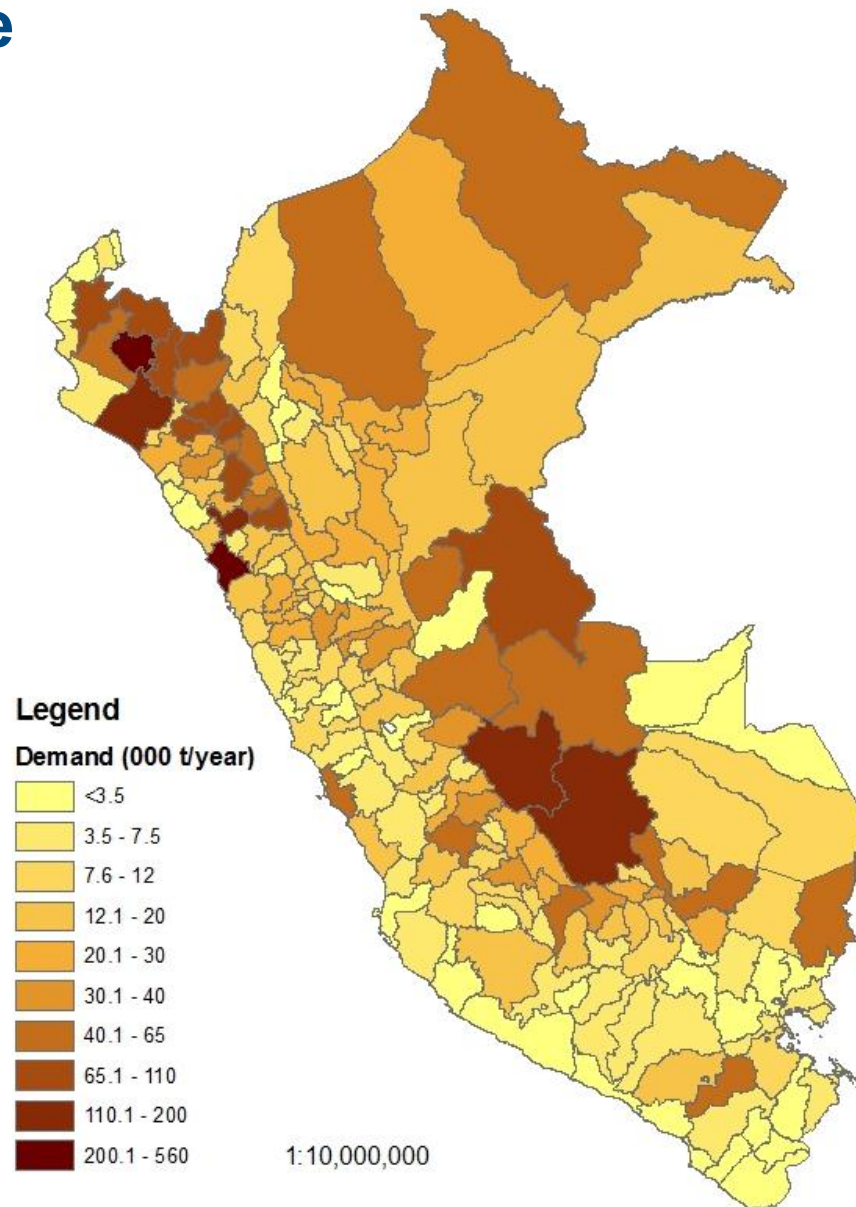
Household cooking
and heating

- **Commercial**

Hotels and restaurants

- **Industrial**

not available



Peru: Supply Module

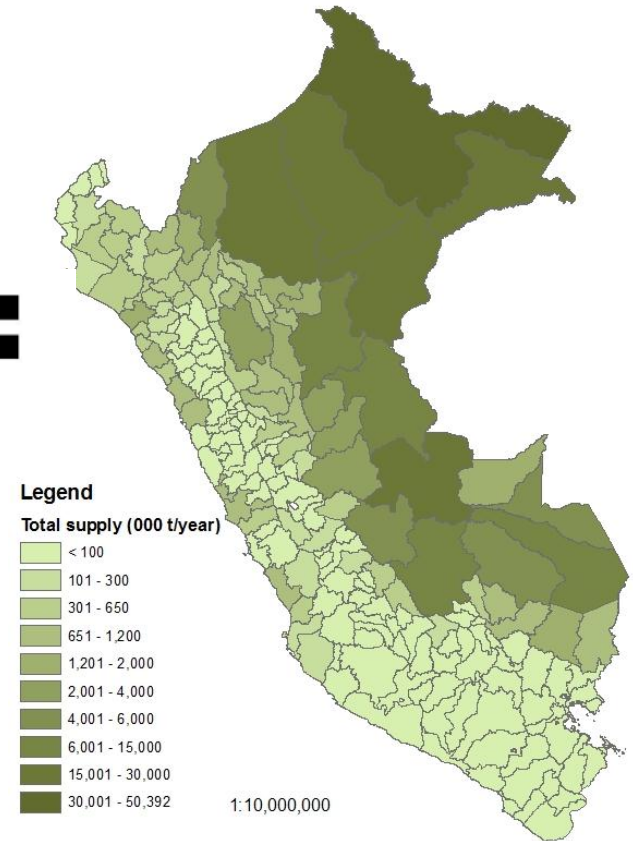
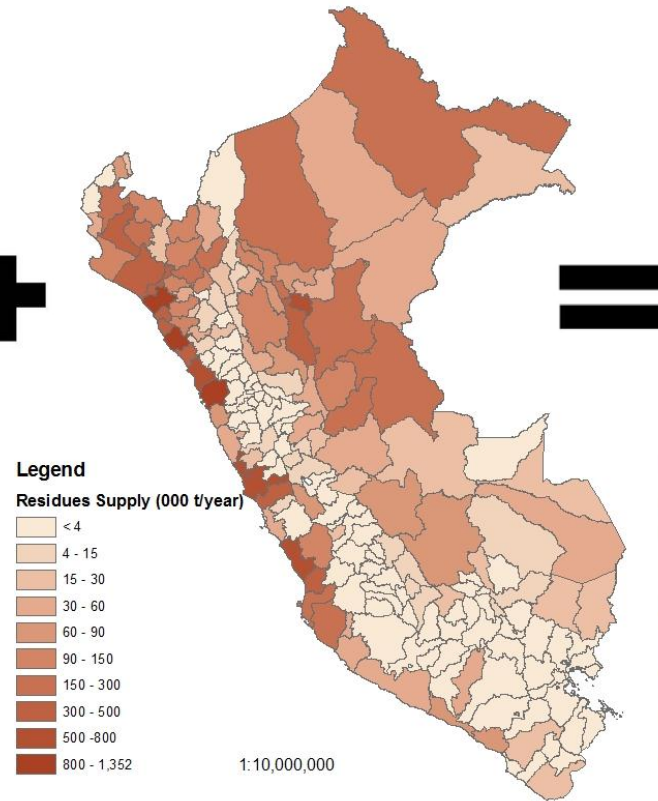
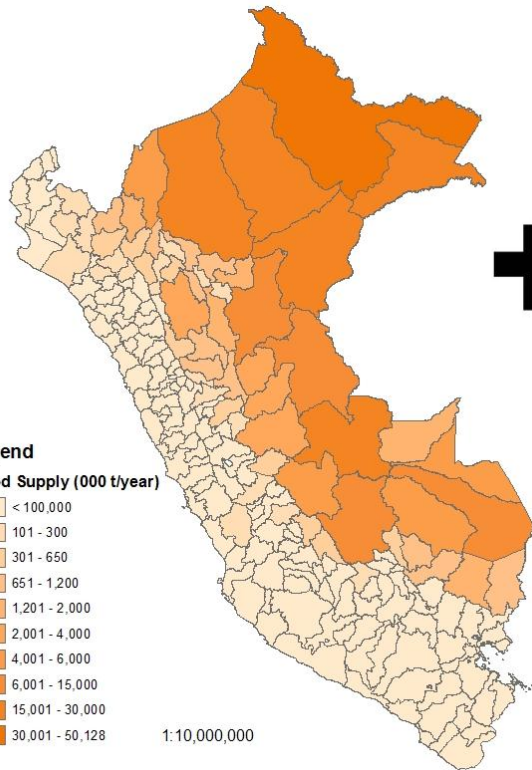


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Wood

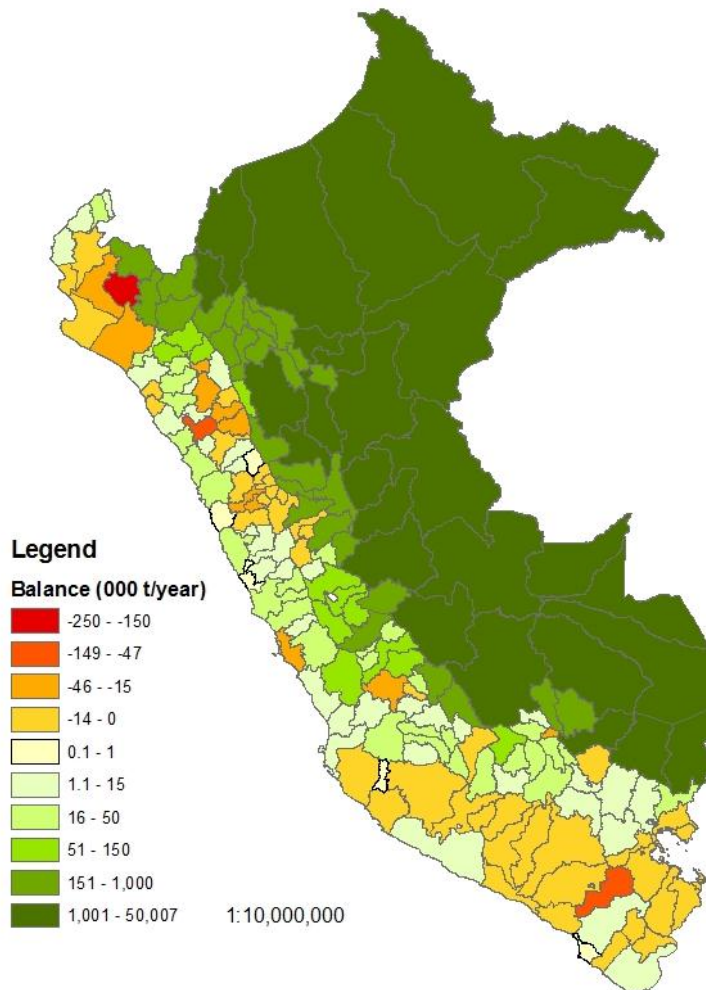
Residues

Total



Peru: Integration module

Woodfuel Balance
= Wood Supply — Demand



- Woodfuel and charcoal are the main energy sources (11% of total domestic energy supply)
- 56 provinces (of 194 in total) have deficit in supply
- Highest deficit:
 - Coastal area and Sierra highlands
- Taking into account indirect biomass generated from residues from field crops, agro-industry, and wood processing industries in the analysis, the biomass balance of some areas improves



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Concluding remarks

Natural Resource Assessment

- The essential **starting point** for analyzing the opportunities and risks associated with bioenergy production and use
- Outputs:
 - potential production of biomass under the prevailing agro-ecological conditions (water, climate, soil type, land cover)
 - potentially available biomass for bioenergy production, taking into consideration existing and future competing uses of natural resources
 - identification of existing and potential constraints for production of biomass for bioenergy
 - identification of potential risks and benefits arising as a result of bioenergy production
- Baseline for:
 - assessment of technical and economic viability of bioenergy production
 - assessment of environmental and social sustainability.

The BEFS Analytical Framework

Country level evidence



BEFS

Techno-
economic
aspects

- Can biofuels be produced profitably and competitively?
- To what degree can smallholders be involved?
 - What might the tradeoffs be?
- Greenhouse gas emissions



The BEFS Analytical Framework

Technoeconomic Assessment

The technoeconomic assessment covers two major areas:

1. Production cost
2. Greenhouse gases



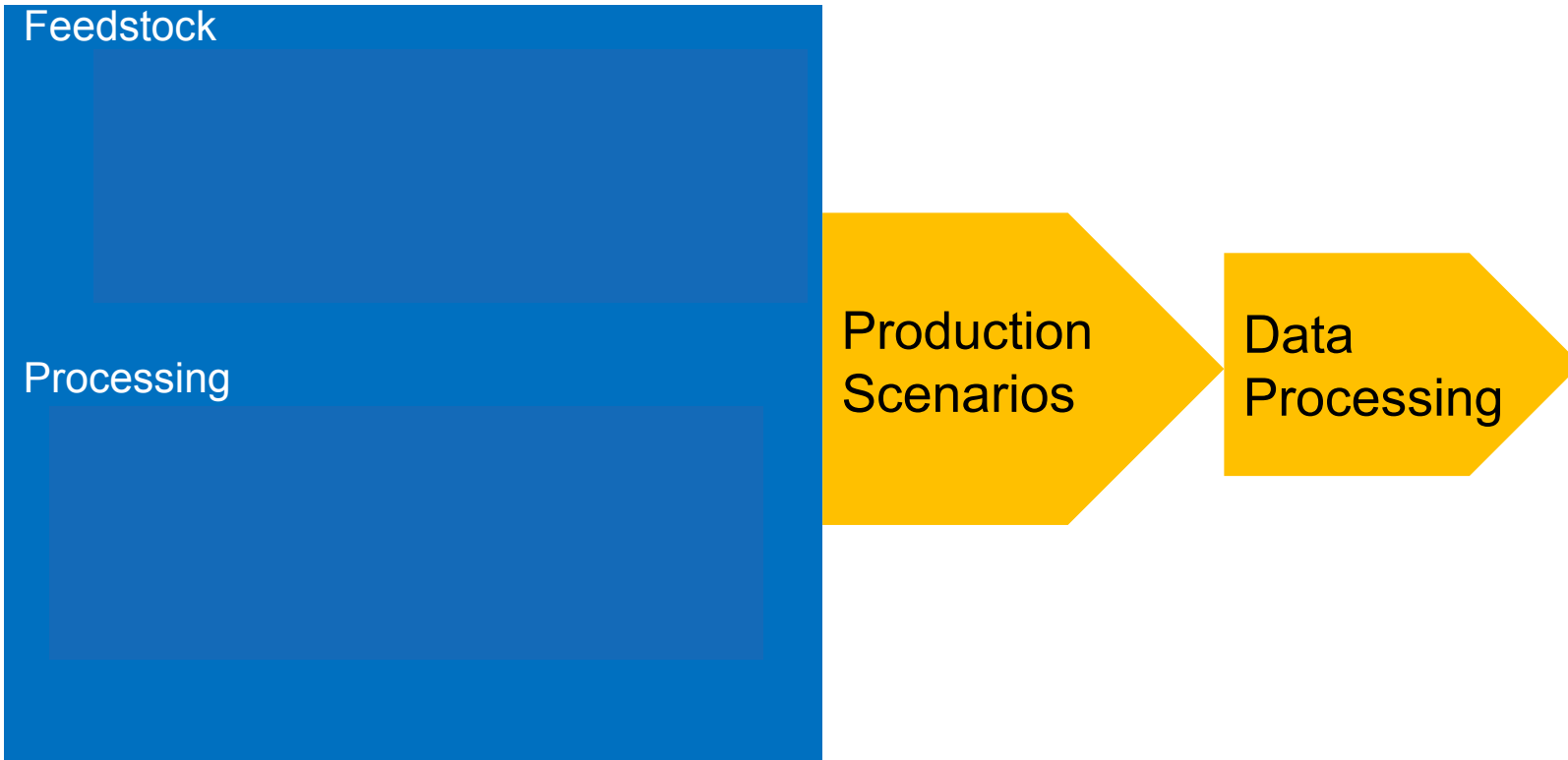
Technoeconomic analysis

Objectives

- Which bioenergy processing technologies are viable?
- Can bioenergy be produced economically?
 - at which scale?
 - to what extent can smallholders be included in bioenergy supply chains?
- How does the cost of bioenergy compare to that of fuel alternatives in the country?
- Can domestically produced bioenergy be cost competitive on international market?



Methodology



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Techno-economic assessment: Cassava Ethanol in Tanzania



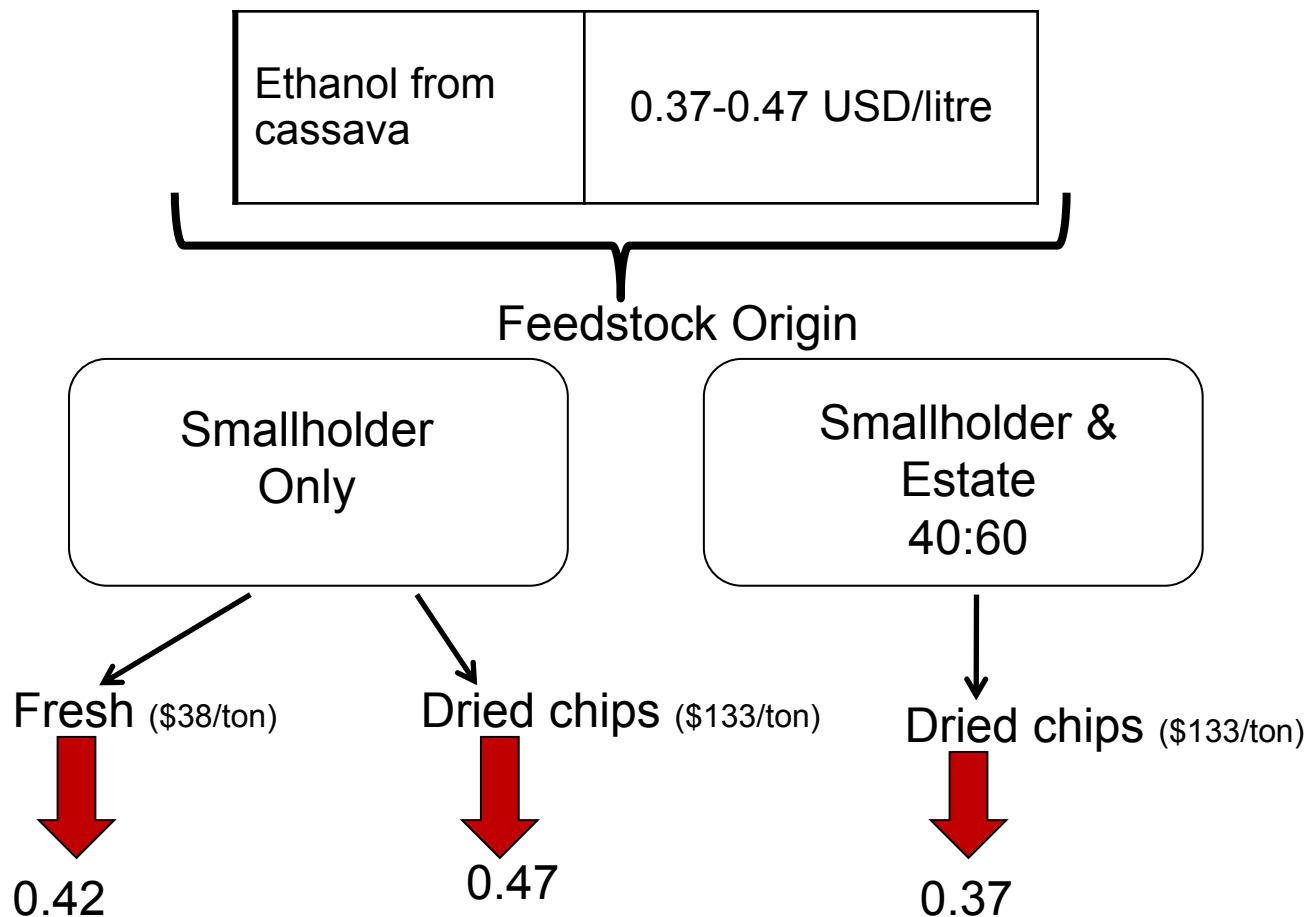
- **Potential bioenergy crops covered are:**
Sugar cane, molasses, sweet sorghum, **cassava**, palm oil, sunflower, jatropha
- Based on the results from the natural resources assessment, then the questions are:
 - *Can the ethanol be produced profitably?*
 - *Can the ethanol be profitable with smallholders participation?*

Tanzania Ethanol from Cassava: Scenarios



Scenario	Origin Feedstock	Biofuel	Market
1	Smallholder 100%	Ethanol 53 million liters/year Feedstock @ plant fresh	Supply 10% domestic blending mandate
2	Smallholder 100%	Ethanol 53 million liters/year Feedstock @ plant dry chips	Supply 10% domestic blending mandate
3	40% smallholder 60% estate	Ethanol 101 Million liters/year Feedstock plant dry chips	Both domestic Supply 10% blending mandate and potential for export market

Tanzania Cassava Ethanol Production Cost Results



How it compares with ethanol-cassava production in other countries?

In 2010:

Thailand and Vietnam is around 0.34 to 0.40 USD per liter

Brazil ranges from 0.45 to 0.47 USD per liter

India is around 0.65 USD per liter



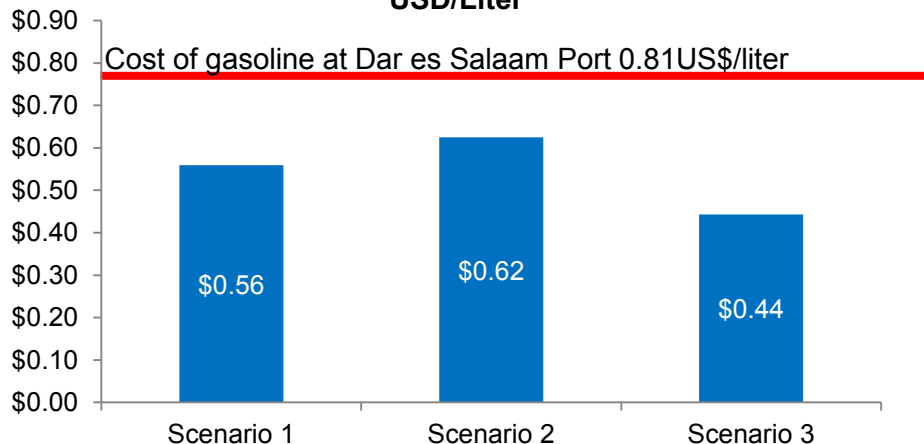
Tanzania Cassava Ethanol: How can the results be used to inform policy?



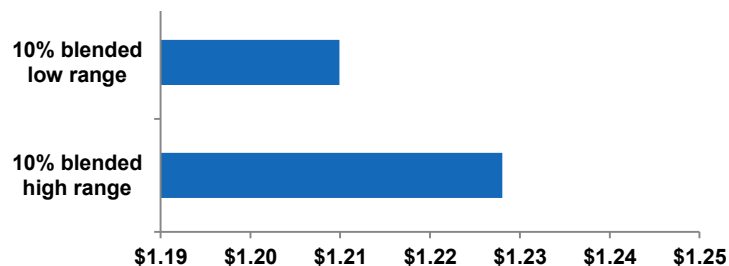
Domestic market:

How does the ethanol compete with gasoline in the country?

**Tanzania Cassava Ethanol Production Cost
in liter of gasoline-equivalent
USD/Liter**



**Price of blended gasoline with 10% ethanol
liter of gasoline-equivalent
USD per Liter**



The production costs are in liter of gasoline-equivalent to reflect the less energy content in 1 liter of ethanol when compare to gasoline.
**In estimating the price of a blended liter of gasoline with 10% ethanol, all taxes, charges and fees of about 0.44 USD/Liter applicable to gasoline were applied to ethanol.

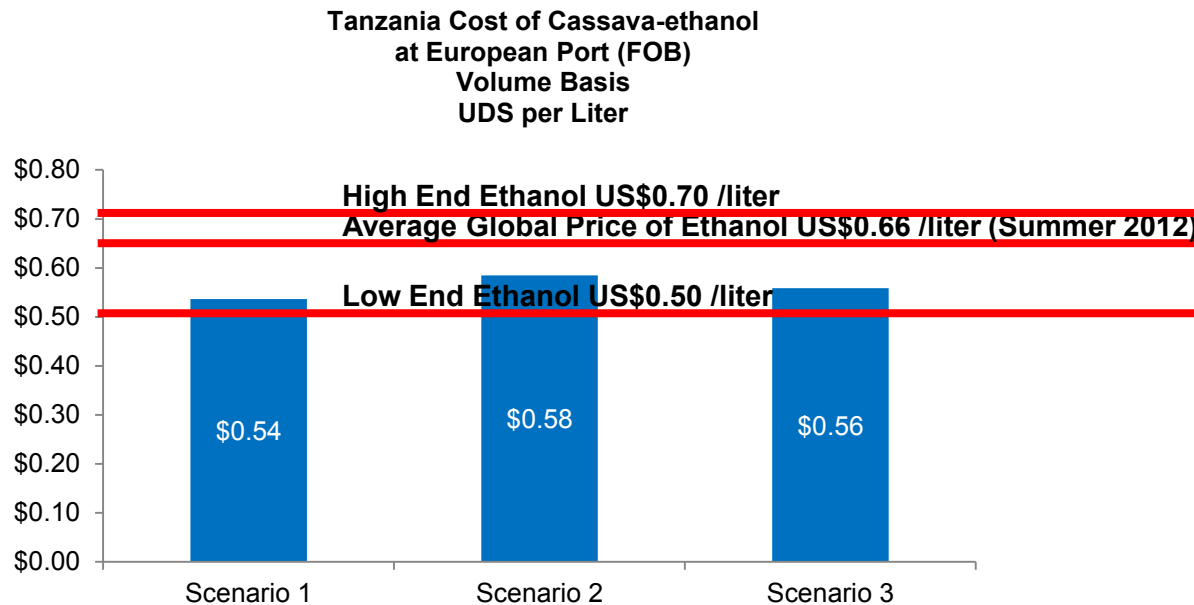




Tanzania Cassava Ethanol: How can the results be used to inform policy?

Ethanol export market to EU

Cost at EU port: Production cost + local transport + shipping



Greenhouse gas emissions

Objective

- Which bioenergy feedstocks, management practices and processing technologies can deliver the largest greenhouse gas emission savings?
- Can the biofuel meet national GHG sustainability criteria or for importing markets?

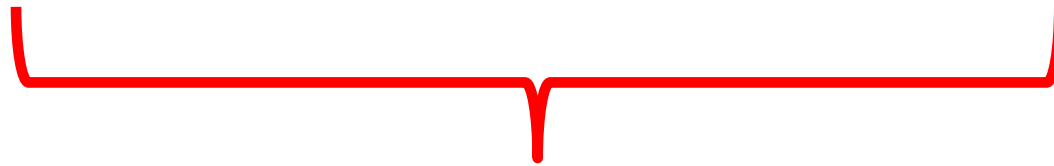


Methodology

Agricultural phase

Industrial Phase

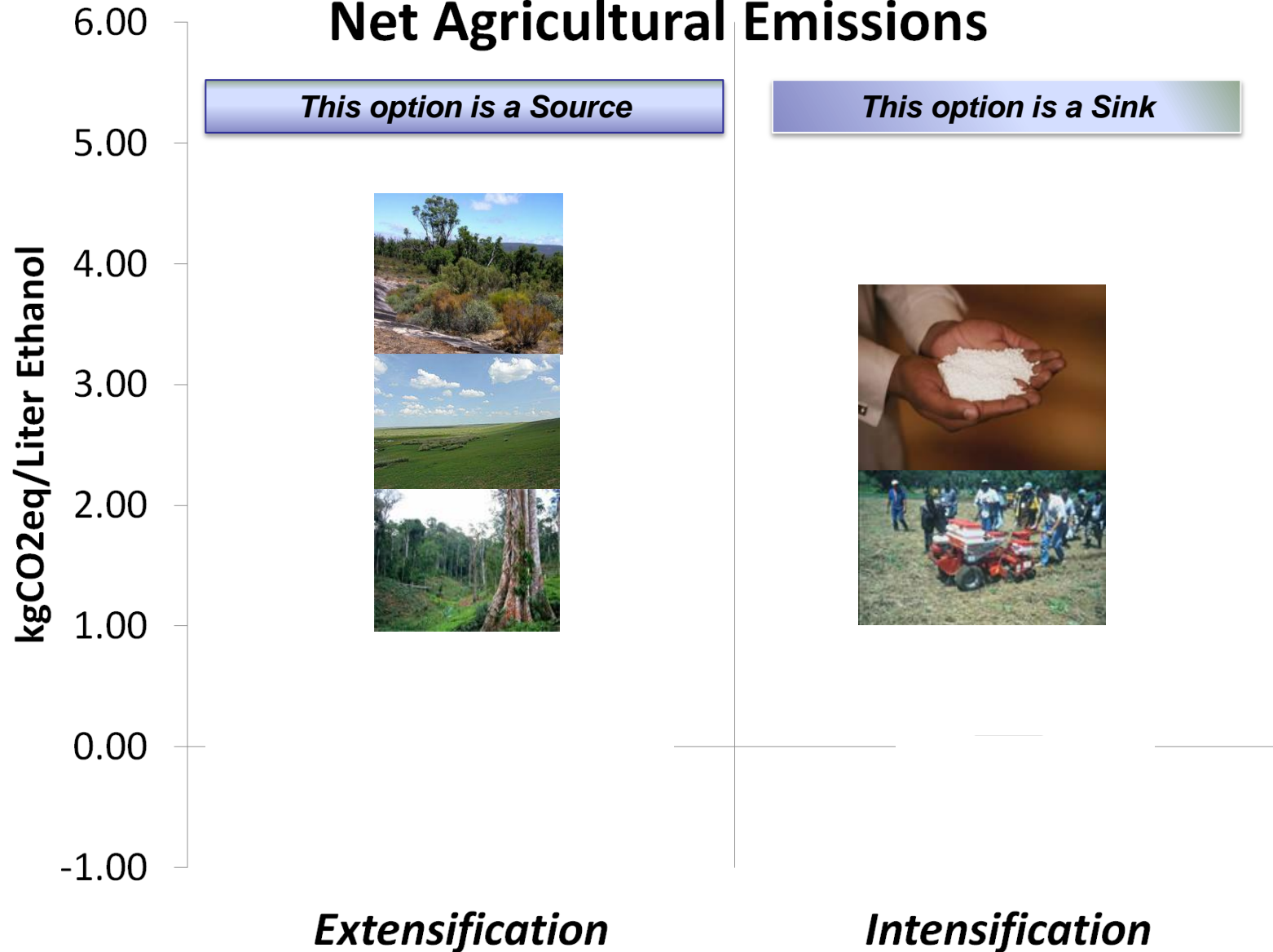
Transport



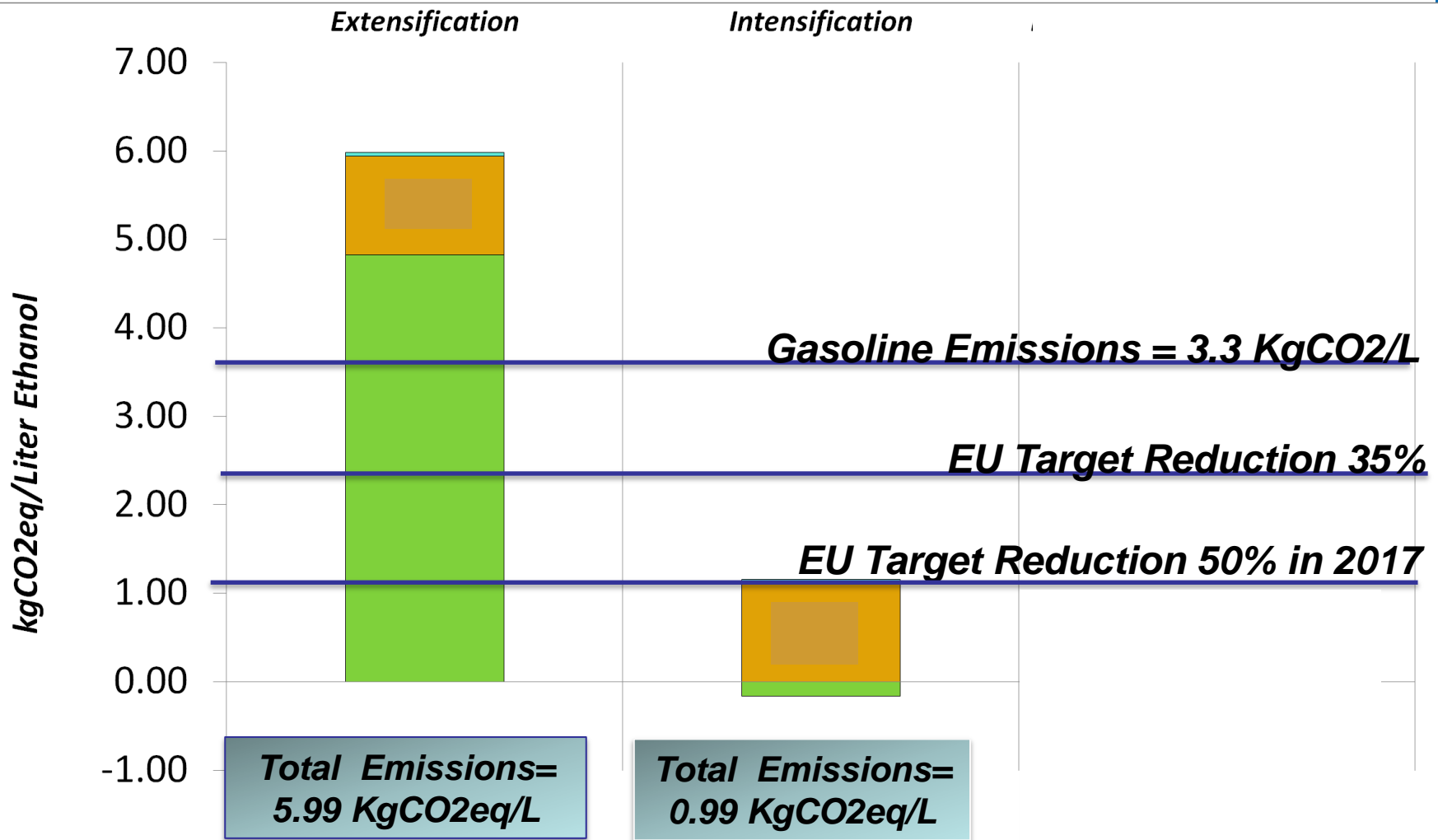
Total emissions for biofuels

Agriculture + Industrial + Transport of feedstock & Biofuel

Net Agricultural Emissions



Total GHG emission and sustainability implications



■ Emissions from Agriculture Stage
■ Emissions from Transportation Stage

■ Emissions from Industrial Stage
■ Emissions savings from electricity generation





Results

Under the scenarios studied, cassava ethanol:

- Could be competitive with smallholder participation but yields will have to improve
- Can compete with gasoline in the domestic market
- Global prices for ethanol may not be sufficiently high to make it competitive for export
- Generation of GHG emissions requires careful planning in both feedstock and industrial processing to find most sustainable alternative

The BEFS Analytical Framework

Country level evidence



BEFS

Socio-
economic
aspects

- What are the national level impacts? Labour, growth, poverty?
- What are the household level impacts and who are the vulnerable?



The BEFS Analytical Framework

Socioeconomic analysis

- Economywide impacts (*long run*)
- Household level impacts and vulnerability (*short run*)



Economywide effects

Objectives

Allows to, in the longrun, account for economywide **linkages** and Identify **trade-offs** between growth, poverty and food security

- Will establishing a biofuels sector stimulate economic growth?
- Which feedstock is the most effective at generating national economic growth and poverty reduction?
- What is the preferred combination of large-scale estate and small-scale outgrower schemes?
- What are the impacts on production factors?



Biofuels production options

Modeled scenarios

- Computable general equilibrium (CGE) model (Thurlow 2007)
 - timeline 2007-2015, SAM 2007
- Scenarios build on the technoeconomic analysis
- Scenarios differ according to production technologies/strategies eg. Feedstock, scale of production, land

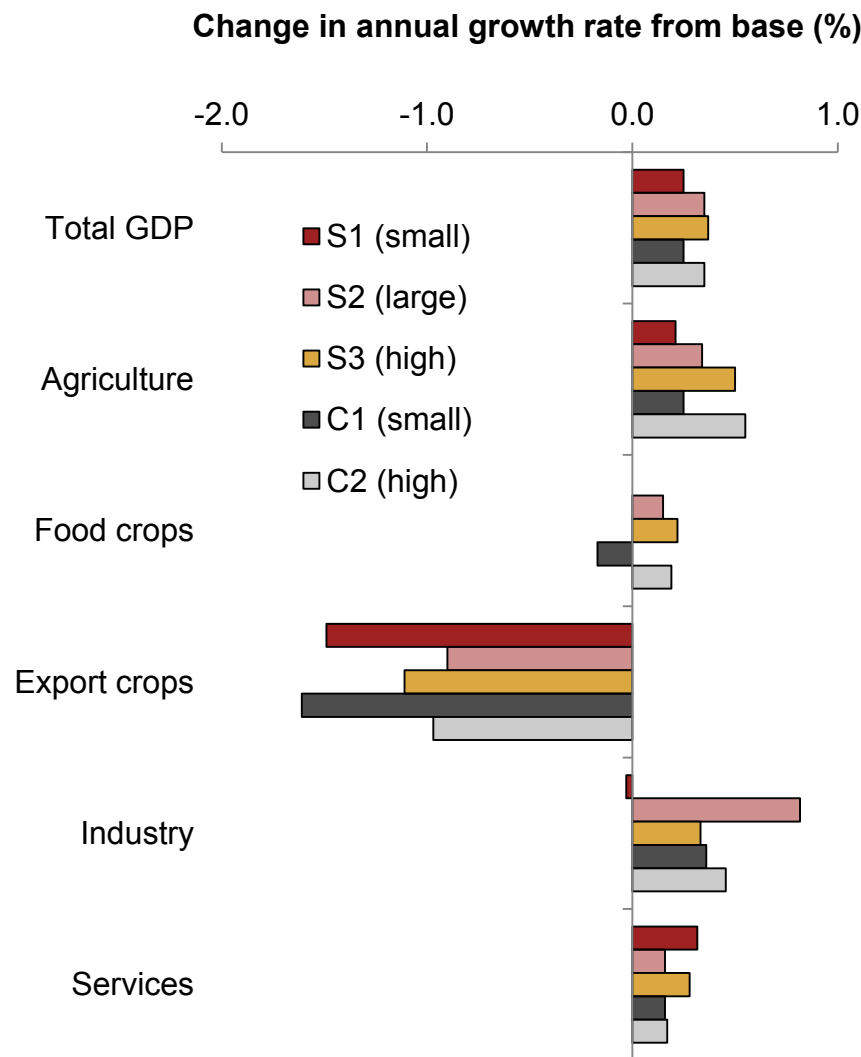
Scenarios	Scale of feedstock production	Feedstock yield level	Land expansion
Sugar 1	Small	Low	Yes
Sugar 2	Large	High	Yes
Sugar 3	Small	High	No
Cassava 1	Small	Low	Yes
Cassava 2	Small	High	No



Modeling results

Economic growth, 2007-2015

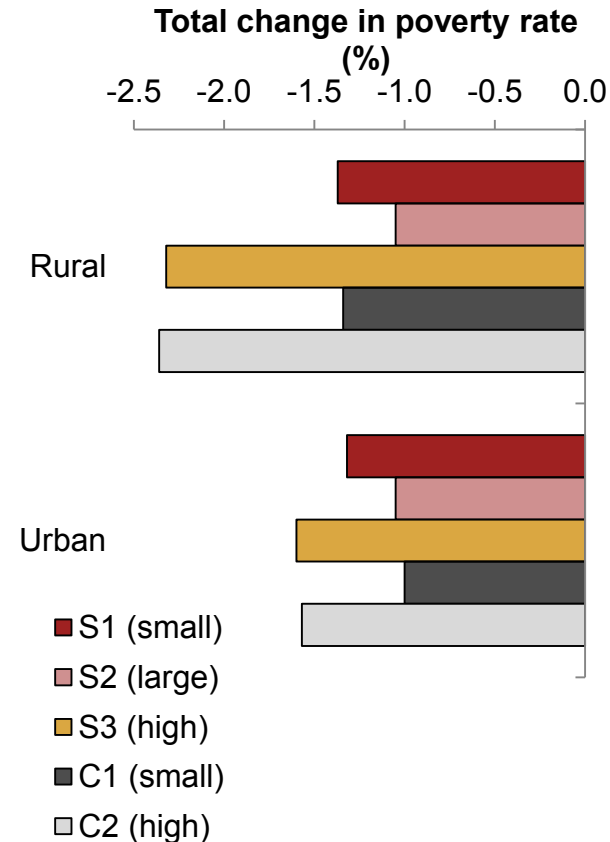
- Overall GDP growth rate increases (0.3%-0.4% p.a.)
- Large increase in exports
- Exchange rate appreciates, reducing non-biofuel export crops' competitiveness
- Food crops expand as non-biofuel exports release land and labor (except for C1)
- Manufacturing expands due to biofuels processing



Modeling results

Household incomes and poverty, 2007-2015

- Biofuels reduces poverty rate by 1.1-2.4% (max 0.9m people)
- Outgrower schemes and cassava are more pro-poor
- Both rural and urban poverty declines





Results

- Both large-scale and small-scale biofuel production approaches stimulate economic growth (GDP)
- All production options reduce poverty, but small-scale outgrower approaches are most pro-poor
- There is little evidence of a food vs. biofuel trade-off
- Rather it is non-biofuel export crops that will be displaced by new biofuels exports



Household level impacts and vulnerability

Objectives

- In the short run, as the bioenergy sector develops, food prices change
- Food prices can change because of international and domestic supply and demand shocks
 - This can also include changes in biofuel demand
- We need to understand
 - how does the price change **impact** households?
 - are any household groups **vulnerable**?



Household level impacts and vulnerable groups

- The resulting change in food prices affects countries and households
 - Net exporters vs net importers
 - Net buyers vs net sellers
- Households may produce and consume a crop at the same time
- Price increases will affect households in different ways:
 - *Net consumers*: Those who buy more food than they sell will be hurt by higher prices.
 - *Net producers*: Those who sell more food than they buy benefit from higher prices.
- Given a price change, we calculate the **net welfare impact** on the household based on the position of the household (Some literature: Minot and Goletti 1998, Deaton 1988, Dawe and Maltsoğlu 2009)

An Example: Tanzania

Which specific food crops do I need to be concerned of?

- **Food security staples: Maize and Cassava**

Not Maize !

Crop	Net importer (%)	Net exporter (%)
Maize	-	2
Cassava	-	-
Sugar	8	-
Palm oil	64	-

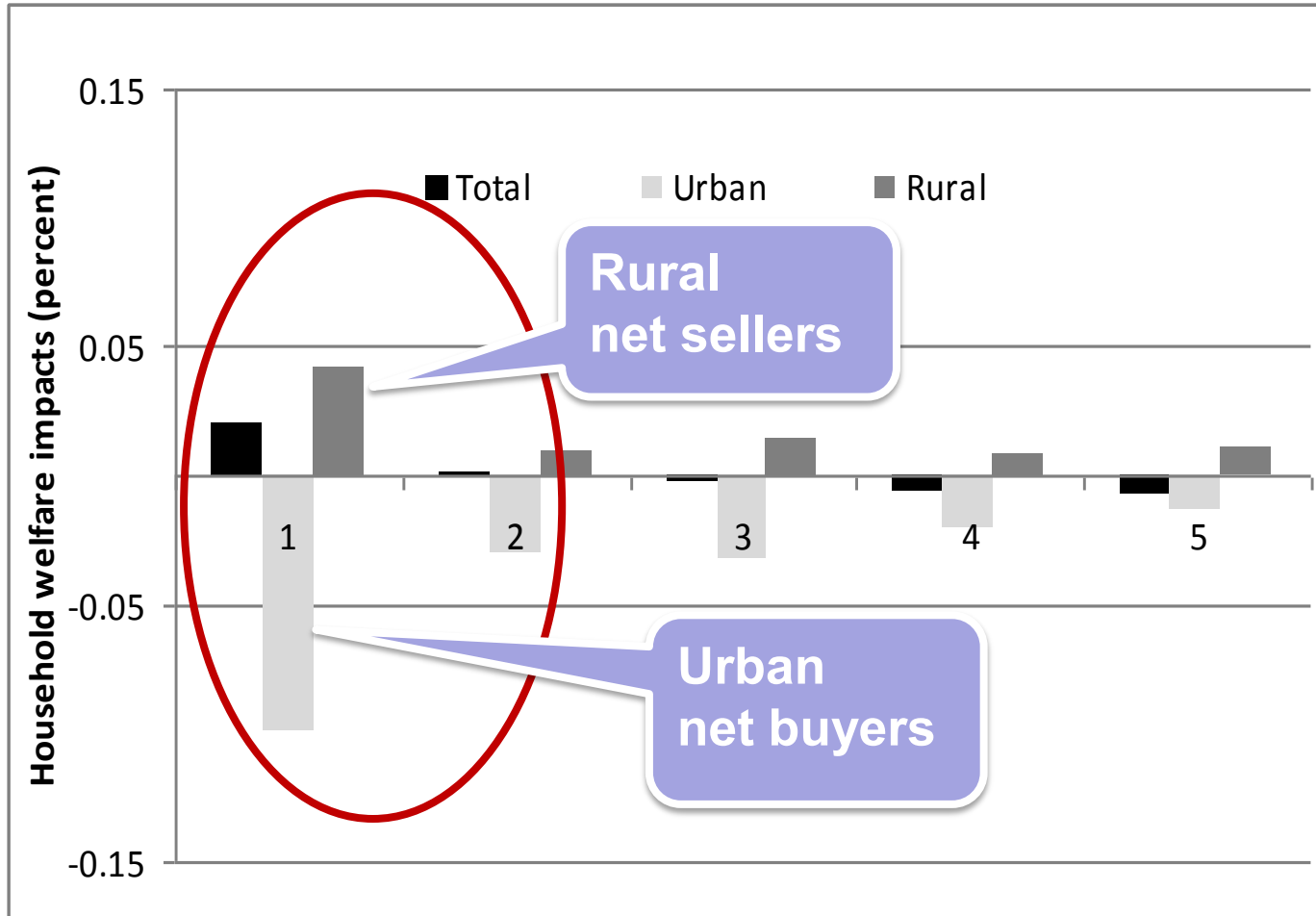
Ranking	Commodity	Calorie Share (%)
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5	Sorghum	4.0
6	Sweet Potatoes	3.3
7	Sugar (Raw Equivalent)	3.3
8	Palm Oil	3.0
9	Beans	2.9
10	Beverages, Fermented	2.7
11	Milk – Excluding Butter	2.2
12	Bovine Meat	1.8
13	Pulses, Other	1.7
14	Plantains	1.5
15	Millet	1.4
Subtotal share for selected items		88.5
Total Calories per capita		1959

Data source: FAOSTAT



Household welfare impact: Maize

Assuming a 10 percent price change



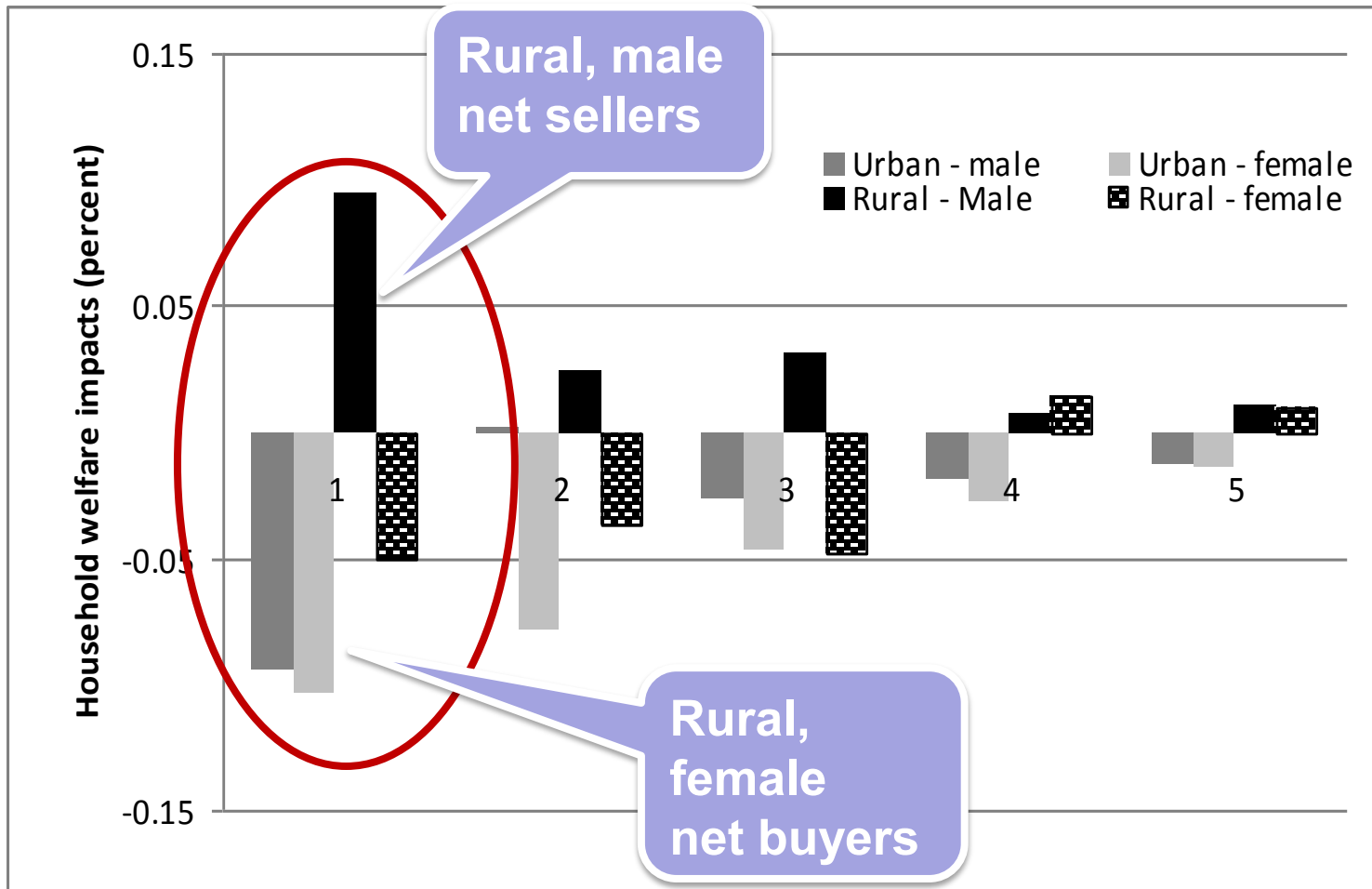
Source: Calculations by the authors

Data: National Panel Survey 2008-2009 for Tanzania (3280 households)



Household welfare impacts: Maize and gender

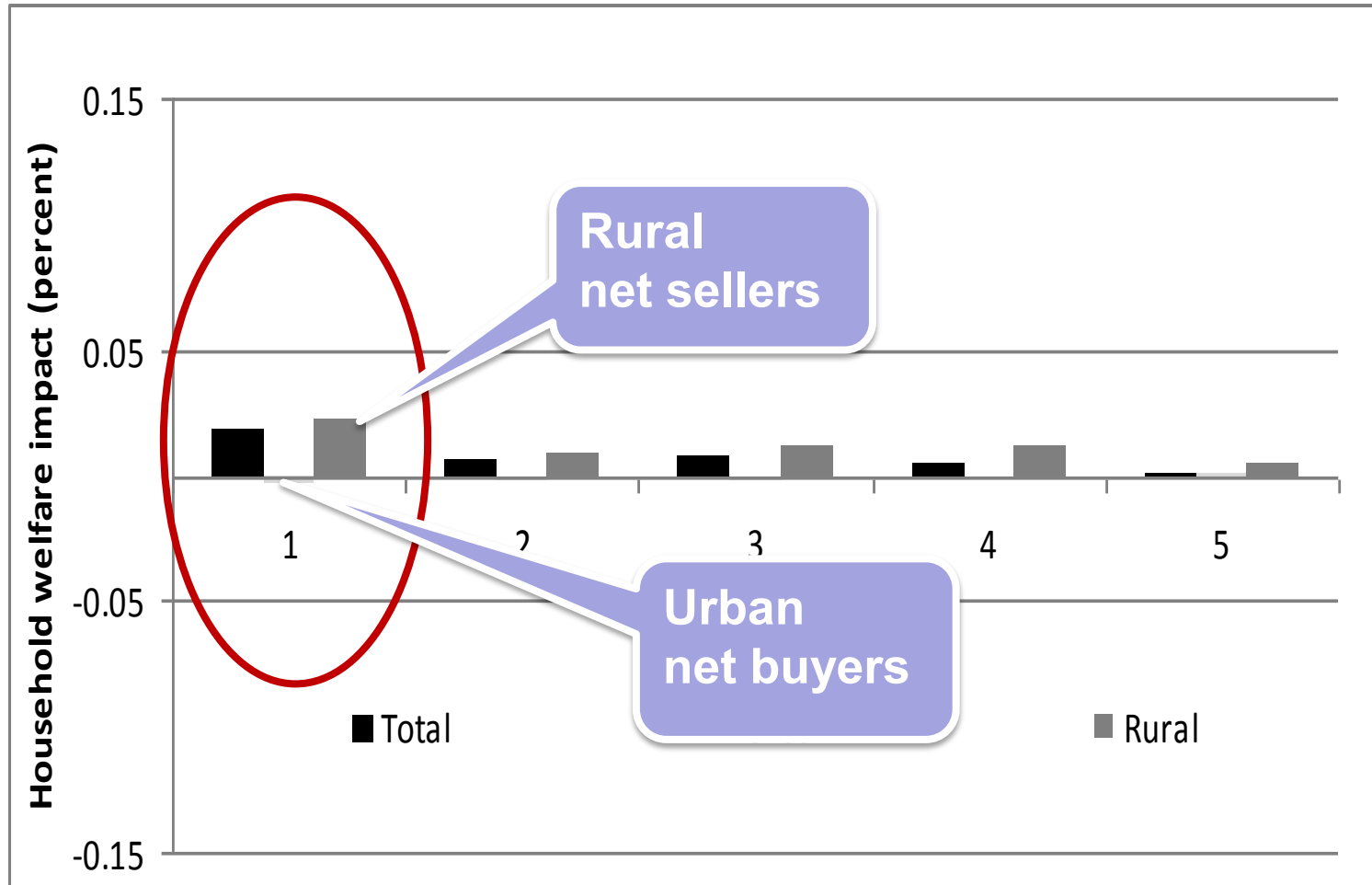
Assuming a 10 percent price change



Source: Calculations by the authors
 Data: National Panel Survey 2008-2009 for Tanzania (3280 households)

Household welfare impact: Cassava

Assuming a 10 percent price change



Source: Calculations by the authors

Data: National Panel Survey 2008-2009 for Tanzania (3280 households)

Key food prices

Maize and Cassava Price Changes in Tanzania

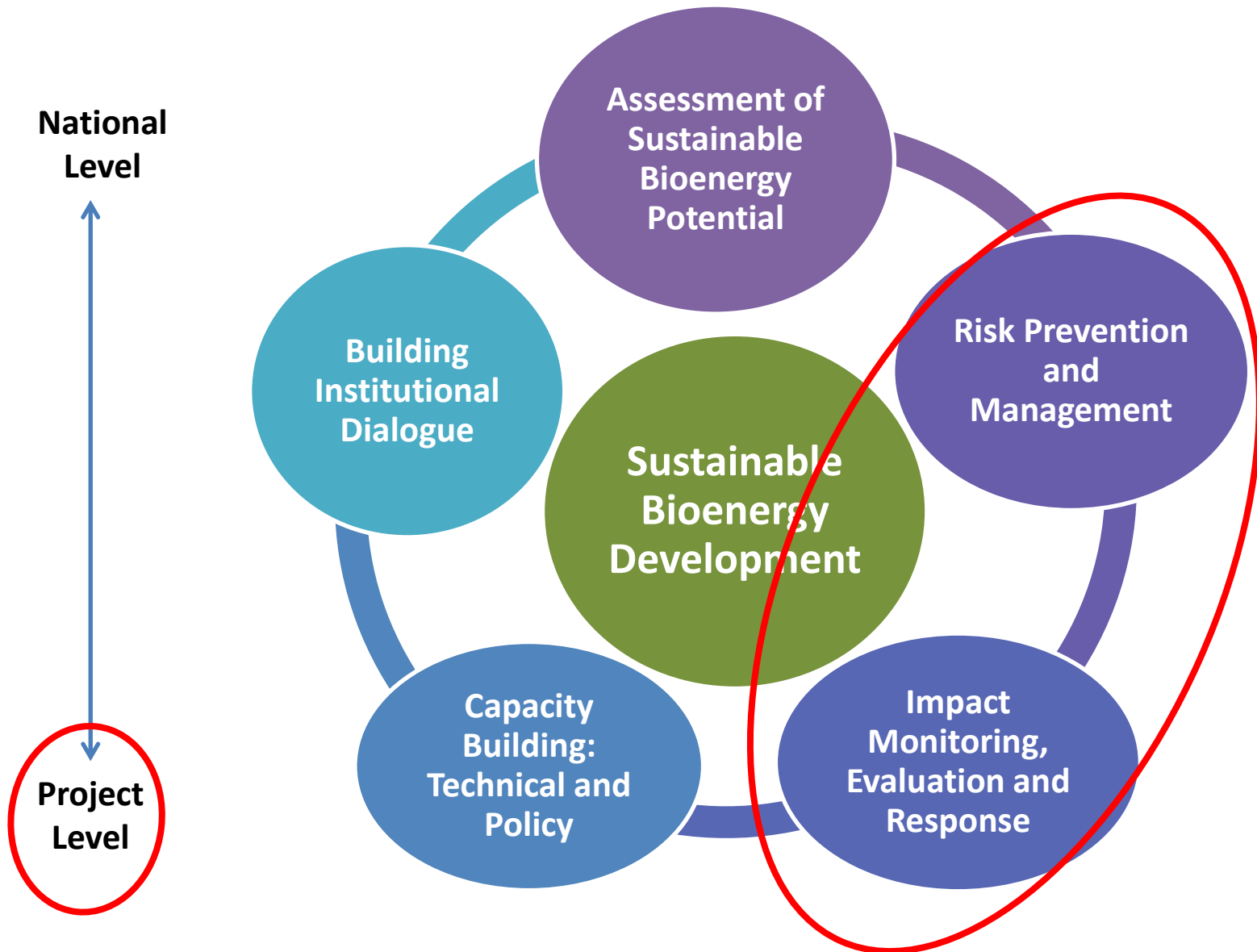
- Maize and cassava market are interlinked, maize prices have been increasing and cassava prices have followed

Price Changes:

Commodity and Marketing Level	Domestic Retail Fresh Cassava	Domestic Retail Dried Cassava	Domestic Maize Wholesale
Real Percent change between 2003 - 2008	+50%	+42%	+44%

Source: Ministry of Trade, Calculations by the authors

The BEFS Approach





BEFS Operator Level Tool

A web-based tool that can be used to get a preliminary indication of potential **risks** and **benefits** for food security from bioenergy investments



<http://www.fao.org/bioenergy/foodsecurity/befsci/operator-tool>



BEFS Operator Level Tool: scope

The tool consists of three parts:

- 1. Change in the supply of food (crops and livestock) to the domestic market**
- 2. Resource availability and efficiency of use (land, water and fertilizers)**
- 3. Physical displacement, change in access to resources, compensation and income generation**

BEFS Operator Level Tool: indicators and scoring system

- Each part includes **indicators** addressing key environmental and socio-economic dimensions relevant for food security
- For each indicator, **benchmarks, thresholds** and a **scoring system** are provided:
- **Potential Benefit for Food Security**
- **No Significant Influence on Food Security**
- **Potential Risk to Food Security**



THANK YOU!

<http://www.fao.org/bioenergy/foodsecurity/befs>

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Next steps

- Currently preparing BEFS Rapid Appraisal
- Ongoing work with countries in the application of the various components
- A number of pending assistance requests from countries, funding currently not secured



Concluding remarks

- Bioenergy development is country, context and feedstock/process specific
- Bioenergy policy formulation should be based on country specific data and analysis
- **Tools are now available** to help governments and operators reduce risks and enhance opportunities of bioenergy
- *Per se* **biofuels are neither good nor bad**, what matters is the way they are managed
- **Small-scale bioenergy is important for livelihoods** and can be less risky

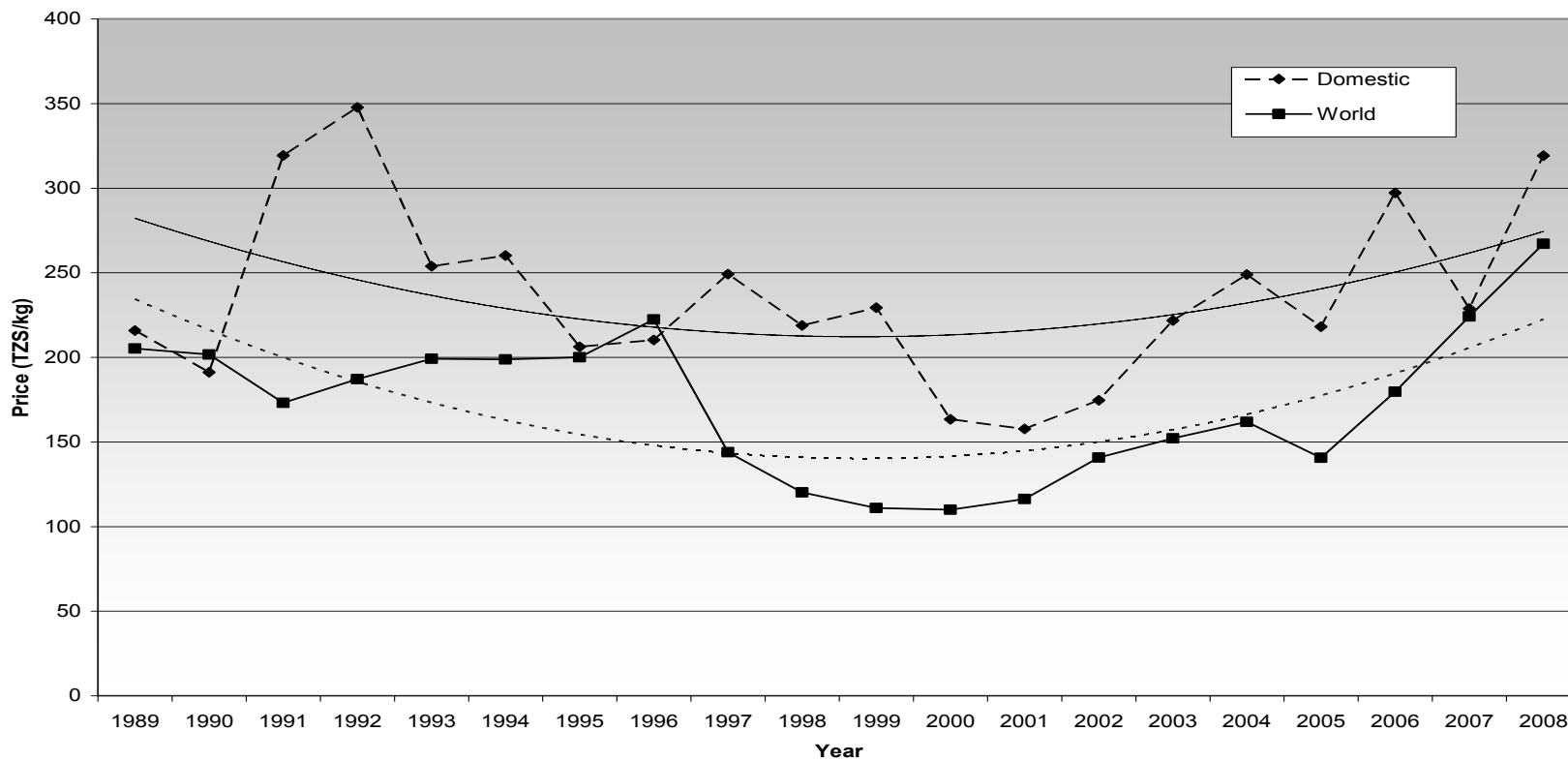


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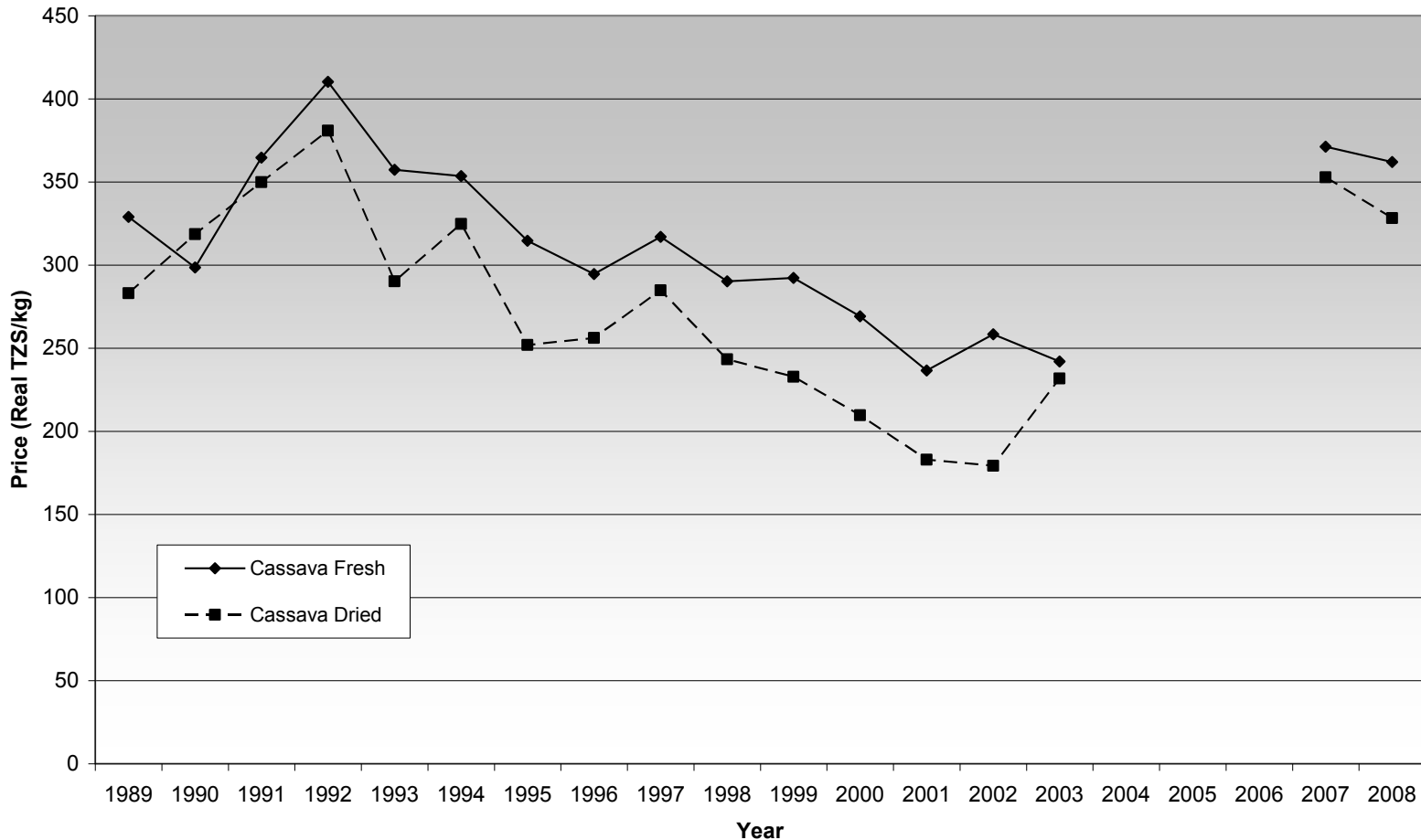
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Maize Price in Tanzania



Cassava Price in Tanzania



....maize and cassava market are interlinked



Tanzania – Who wins or loses from a rise in cassava food prices?

Welfare impacts in Kilimanjaro for a 10 percent increase in the price of cassava

Welfare impacts in Ruvuma for a 10 percent increase in the price of cassava

It depends on where and who you are!

Net sellers

Net buyers

