



Low Carbon Development Options

I n d o n e s i a C o u n t r y S t u d y



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Indonesia: Climate Change Accomplishments

- Rationalizing energy pricing and reducing deforestation; putting stronger programs in place for the future
- Developed tax break system and soft loans to encourage adoption of pollution control technology
- In May 2008, reduced fuel subsidies, thus increasing incentives to conserve fuel and reduce emissions.
- In June 2008, published blueprint for integrating climate change into national development planning and budgeting process.
- In July 2008, established National Council on Climate Change as a center for policy coordination
- Included climate change in annual work plan, budget notes and medium term development plan

Why Development with Low Carbon?

Promote Sustainable Development

- Reducing emissions can provide financing for alt development paths
- Co-benefits for health, congestion, forest environmental services

Prepare for Future

- Competitiveness: Energy efficiency for cleaner, cheaper production
- Int'l markets: Keep & gain markets by reducing deforestation
- Energy security: Reduce fuel imports; develop own resources

Access Financing, Potentially \$ Billion/yr

- Climate Investment Funds: low cost finance for transformation
- Carbon markets: REDD/Forest Carbon = high potential
- Investment Climate: Stimulate private sector role to greener path

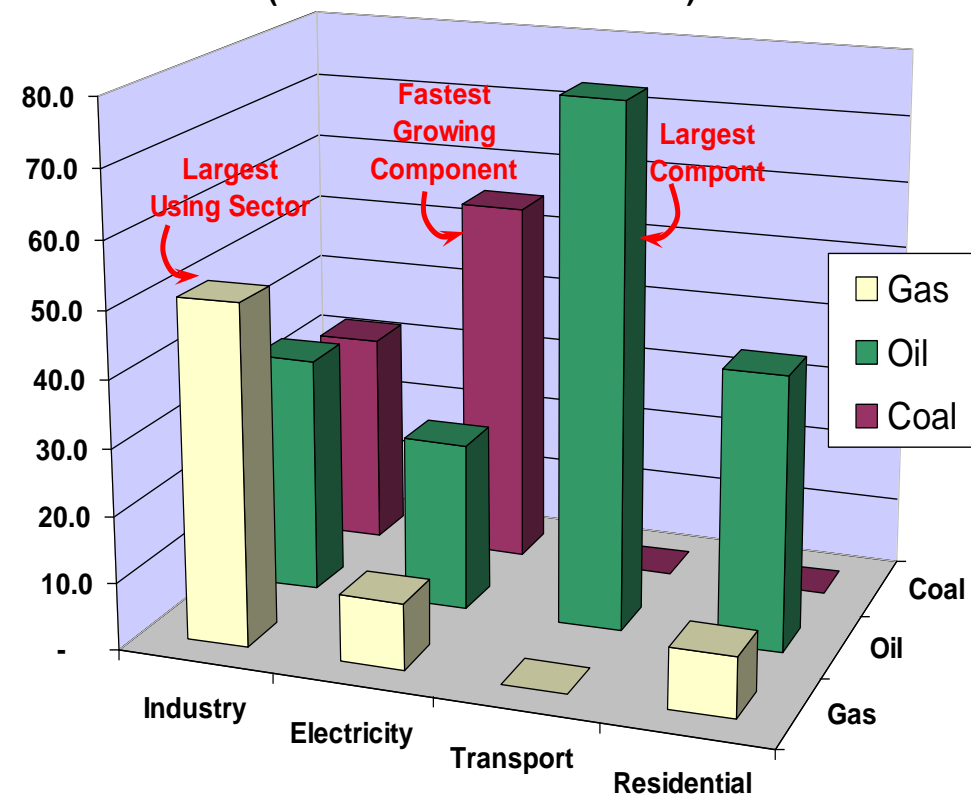
Develop Indonesia's Own Low Carbon Alternatives

- Vast renewable energy resources: geothermal, hydro, biomass
- Low/no cost alternatives in gas flaring, transport, energy efficiency

Indonesia's Emissions Profile: Fossil Fuels, Sources, Sectors: Looking Ahead

- Emissions growth > Energy growth > GDP growth
- Emissions will double every 12 years: 4x by 2030
- Coal = major power source: increasing carbon intensity
- Overall and per capita emissions are low (from fossil fuels)

ID: Emissions by Fossil Fuel and Using Sector
(Source: IEA 2004 in MtCO₂e)



Industry = largest emitter

- Inefficient fuel use
- Subsidized energy prices

Power = fastest growing

- Shift to coal in “10,000 MW”

Transport = Largest fuel user

- Fast growing; Mainly vehicles

Residential

- Potential future growth

Key Findings on Fossil Fuels: No Regrets?

Fossil Fuel/Energy Issues: Well Understood

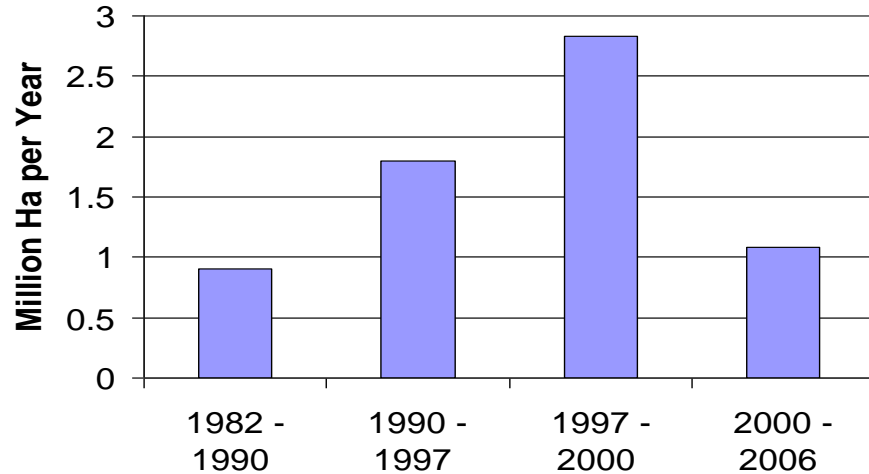
- Low Carbon add new lens, but not different fundamental options
- Climate Change offers incentives to improve, plus political will

Policy Options Debated Before “Low Carbon”

- Energy Price Subsidies: Large budgetary implications; Impacts on competitiveness & efficiency
- Investment Climate: Incentives for new energy investment, energy efficiency, renewables are distorted due to pricing issues
- Energy Waste / Emissions: Some options are low cost/no cost: energy efficiency, gas flaring, renewable energy development
- Transport: Fuel quality & vehicle emissions standards; Many countries have adopted for health, local air pollution reasons

Indonesia's Emissions Profile: Forestry and Land Use, Looking Forward

Indonesia: Deforestation and Degradation
Deforestation Rate (M ha/year)

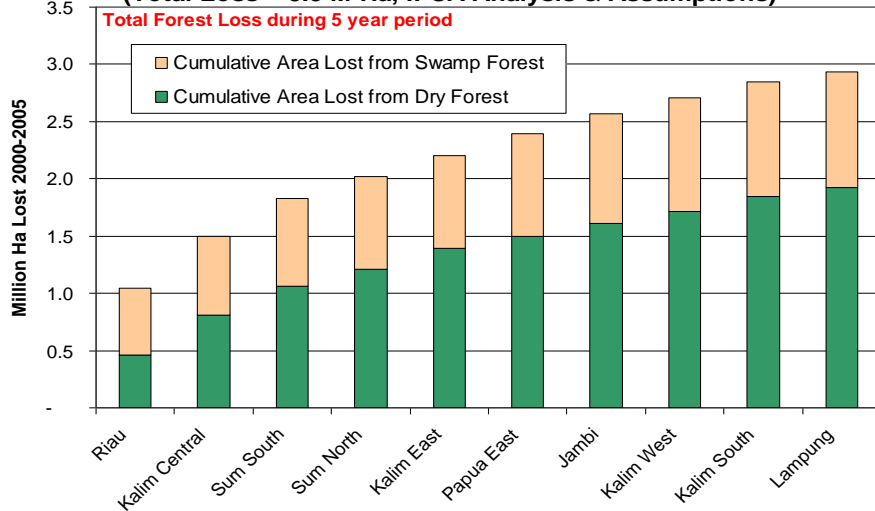


- High deforestation, illegal logging, forest fires, peat loss
- Emissions = high, but uncertain (fires, peat, degradation rates)
- Recently: Deforest rate has declined

Greatest areas of concern:

- 10 Prov > 78% Forest & Peat Loss
- Sumatra & Kalimantan, Papua next
- Economic use of forest & swamps
- Conversion for plantations + FIRE
- Peat drainage = long term problem

Forest Loss During 2000-2005, By Province
Top 10 Provinces Account for 83% of Forest Loss
(Total Loss = 3.5 M Ha, IFCA Analysis & Assumptions)



REDD = Opportunity & Incentive

- Indo: Int'l negotiations, FCPF & FIP
- Potential ~ \$ Billion could be gained
- Needs ++performance & governance
- Good donor engagement & financing

Key Findings on Forestry: No Regrets?

Forestry Issues: Long Analyzed, Well Understood

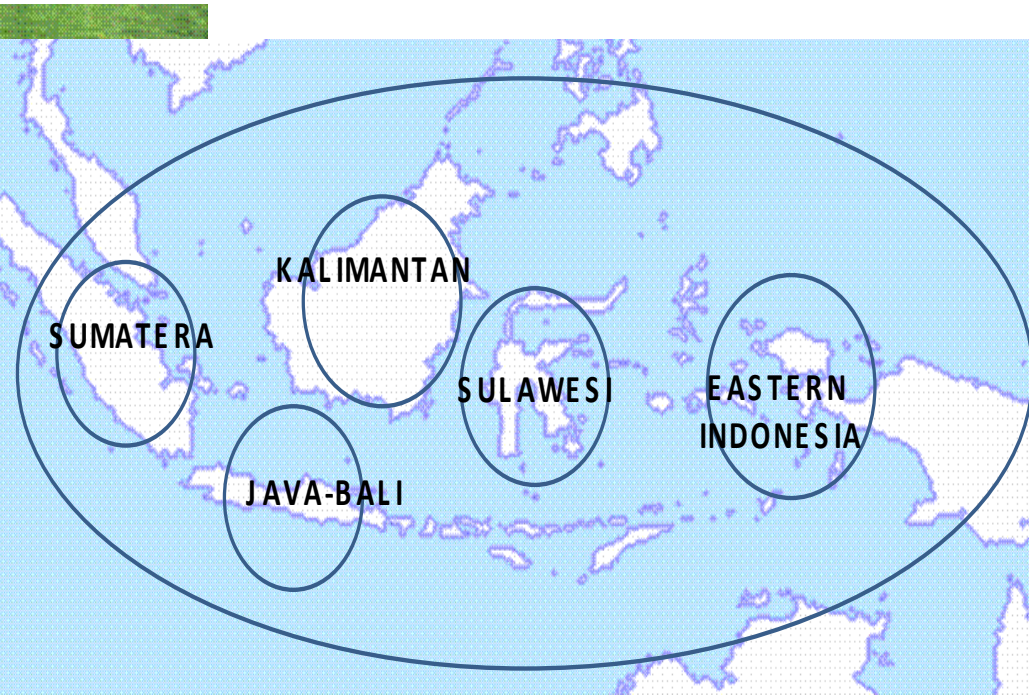
- Forest carbon mkts (REDD) offer new \$ incentives for improvement
- But, no magic bullet: Payment is based on performance

Policy Options Debated Before “REDD” / Climate Change

- Improved forest law enforcement, management & governance (also fundamental for any REDD scheme)
- Realigned incentives for timber harvesting and processing firms, to improve competitiveness & economic returns
- Forest & land fire control: Smoke and haze cause high health costs, transboundary issues, loss of assets
- Equity & transparency in forest/land use decisions (also fundamental for any financing and distribution mechanism)
- Independent monitors of legal compliance, participation

Low Carbon: Economic Impact Analysis Framework

“Inter-Regional System of Analysis” - IRSA-INDONESIA-5 CGE Model



- Bottom up Inter-Regional CGE, based on IRSAM - 2005 GOI I-O table
- Models trade, factor flows, gov't transfers
- Income distrib: Top-down exp based (100 rural & urban classes/region)
- Carbon emissions: fossil-based consumption only
- Dynamic to 2050; based on,
- CSIRO/ANU w/ Bappenas, AUSAID

Policy Scenarios for Simulation

- **REDD:** Reduce deforestation rate
- **GHG Emissions:** C tax w redistrib
- **Fuel price rise:** W redistrib/compensation
- **Energy efficiency:** Industry/sector targets/policies

Indicators available: Poverty, Growth, GHGs, GOI revenue, 35 sectors, gains & losses, but not deforestation

Economic Scenario Analysis: Some Preliminary, Interesting Results

REDD/Forestry

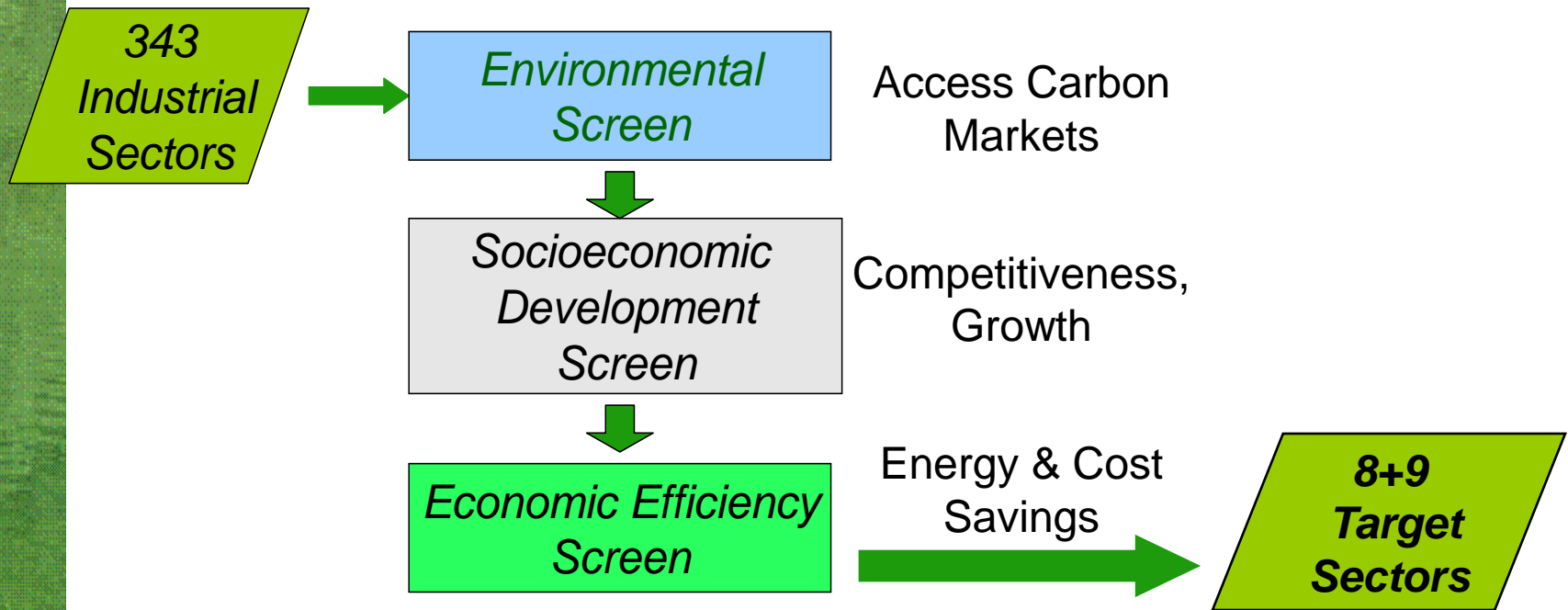
- Reducing deforestation off Java, reduces forest products, affects econ activity on Java
- Without targeted transfers ... forest-rich regions gain, forest-poor regions may lose; ... rural areas gain much more than urban
- REDD payment distribution mechanism matters: households consume, governments invest in infrastructure and growth

Energy/Fossil Fuels

- Carbon Tax: Raises fuel prices, restructures economy; But revenues raised can be redirected to mitigate downside
- Fuel Price Increase (subsidy down): Affects middle class more than poor (use less energy); Compensation through cash transfer helps

Manufacturing Sector Emissions Targets for Reductions, Energy Efficiency

3 - tier screening: Seeking carbon targets that make sense from environment, econ development, & financial point of view



Specific policies can be targeted to different sectors

- **Regulatory approaches:** Efficiency standards, best practices
- **Fiscal measures:** Subsidy/tax incentives, investment climate
- **Legal and labeling:** Env reporting, stimulate carbon markets
- **Voluntary:** Education/ awareness of win-win choices

Manufacturing: 3 Tier Screening Summary

Industry Targets for Policy/Action

Screening Criteria:

Environmental

- GHG Emissions
- Natural Gas Use

Econ Development

- GDP & Growth
- Output Multiplier
- Linkage Index

Energy Efficiency

- Energy Opportunity
- Improvement Capacity
- High energy costs

High Priority

1. Cement
2. Weaving Mills
3. Textile Fiber
4. Ceramic Tile
5. Fertilizer
6. Crumb Rubber
7. Finished Textiles
8. Cooking oil

Medium Priority

1. Steel Rolling
2. Iron & Steel
3. Pulp
4. Auto Parts
5. Spinning Mills
6. Cultural Paper
7. Tires/Inner Tubes
8. Cooking Oil
9. Basic Chemicals

**Already priority targets of Ministry of Industry
Opportunity for integrated policies & investments**

Key Policy Approaches for Targeting Emissions in Manufacturing

Approach

Target

MOF Entry Point

- Technology Investmt
- (MOI/GOI plans)

- Heavy Industry
- Large Firms

- Tax deductions
- Carbon Mkt (CDM)
- Depreciation Incentive

- Energy Efficiency Deployment
- Establish EE Targets

- Med. Industry
- Energy Service Cos

- Tax breaks for ESCOs
- Soft loans for Energy Efficiency

- Minimum Efficiency Standards
- Common equipment

- Refrigeration, lights, motors
- SMEs also

- Grant program for key technologies
- Tax incentives for high efficiency purchases

Forestry Sector & REDD: Analysis of Fiscal Contributions & Policy Options

Large contributor to economy, jobs

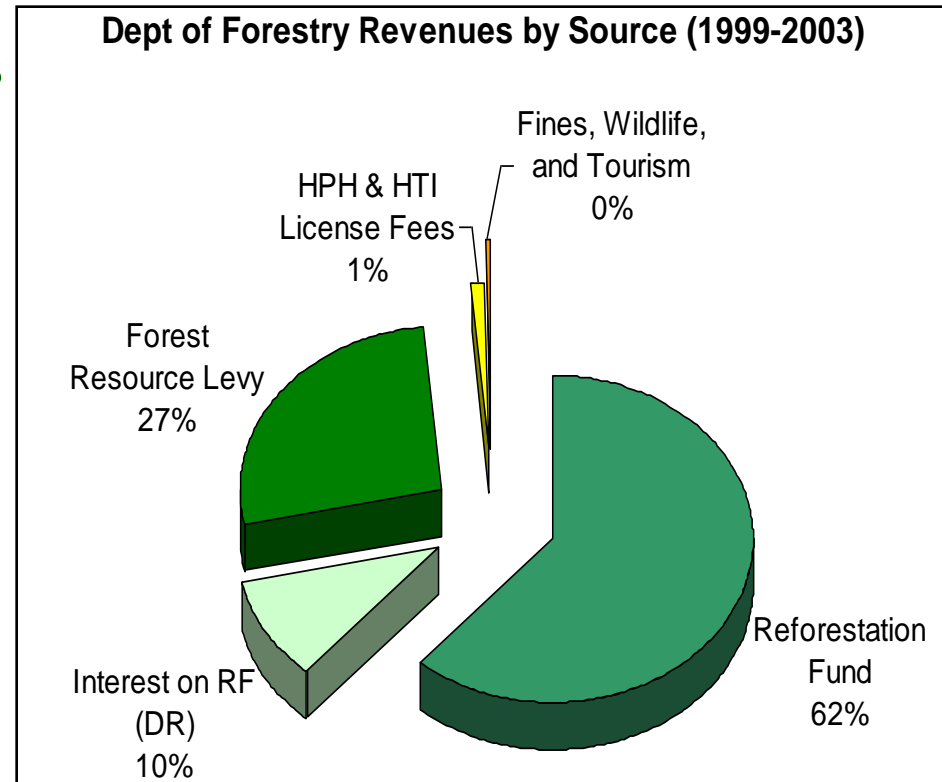
- GDP: Rp 91.2 tr or 3.3% (2005)
- Forex: US\$ 6.18 bn or 6.1% (2006)
- GOI Rev.: Rp 2.40 tn or 0.4% ('06)

Env services with economic value

- Direct: water supply, soil fertility, pest control, local livelihoods
- Indirect: watershed & biodiversity protection, **carbon sequestration**

REDD = New incentive, opportunity

- Potential revenue depends on areas Involved, ~ = econ contribution
- 0.5 M ha: \$200 – \$1,200 million/yr (compare GOI tax revenue)
- 1.0 M ha: \$400 – \$2,400 million/yr (compare other sectors)



Fiscal Management Matters for Forest Management

Forest Fiscal Policies: Current Status

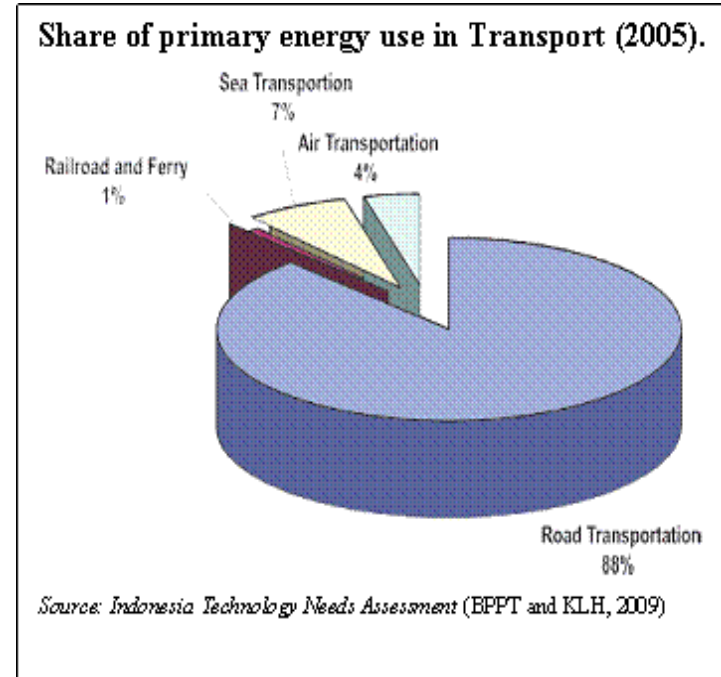
- Inefficient fiscal mechanisms, low recovery, poor incentives
- Losses of tax and non-tax revenue through illegal logging
- Under-reporting of harvest and tax / non-tax obligations
- Royalties on legal timber are below economically efficient level

Forest Fiscal Policies: Highly Relevant to REDD Discussion

- Incentives can improve forest mgmt, decrease deforestation
- REDD offers potential for payments for emission reductions
- Carbon market payments/compensation: needs careful design
- Need study of opportunities for improving mgmt, increasing revenue, efficiency, sustainability; benefits from forest C mkts
- Need targeted incentive improvements for success of REDD
- Australia, UK and other donors are assisting

Transport Sector: Overall Emissions & Assessment

- Transport = 23% of GHG fossil emissions
- Road transport (cars, trucks, motorcycles) = 88 percent of this
- Transport is the largest user of liquid fuel: Bensin and Diesel
- Emissions are projected to double within 10 years: addition of cars and trucks
- Motorcycles = largest numbers, but cars & trucks cause most emissions (and growth will increase the gap)



Many co-benefits of addressing transport issues:

- Reduced congestion and associated time and productivity losses
- Reduced dependence on imported fuels: Energy security
- More convenient and efficient public transit options
- Home-grown successes: Transjakarta Busway
- Neighboring countries provide examples of cost effective reforms

Elements of an Integrated Transportation Approach

Strategy	Measure	Cost-Benefit Considerations
1. Improvements in emissions standards (Vehicle Technology)	Improvement and enforcement of emissions standards on new and imported vehicles	<ul style="list-style-type: none"> - No added cost to GOI - Costs passed on to owners - Reduced air pollution & GHGs from new and existing vehicles
	Improvement and enforcement of in-use vehicle emissions standards	
2. Improved inspection and maintenance	Enforcement of routine emission inspection as part of road-worthiness program	<ul style="list-style-type: none"> - Costs passed on to owners - Reduced emissions only if effectively enforced
3. Cleaner fuels Improvements in fuel standards and quality	Improvements in fuel standards and quality	<ul style="list-style-type: none"> - Investment is high, but benefits > costs - Needed to allow fuel-efficient technologies to enter market - Cost is high (esp for biofuels) - May need econ incentives
	Use of alternative fuels (CNG and biofuels)	
4. Improved transport planning and traffic demand management	Land use and transport planning Travel demand management Public mass transport options Non-motorized transport	<ul style="list-style-type: none"> - Requires tax incentives, subsidies, pricing - Co-benefits in urban transport mgmt urban environment

Basic steps to future improvements & integrated strategy:
 tighter standards, Fiscal incentives, technological improvements, modal shift

Low Carbon Opportunities for Indonesia



- Better mgmt for forestry sector: improved incentives, revenue, asset values
- Leverage investment in energy infrastructure
- Avoid long-term liability of high-C infrastructure
- Econ stimulus for “green recovery”
- International climate finance toward lower carbon development pathway